

## **Meeting of the**

# LICENSING SUB COMMITTEE

Wednesday, 6 August 2008 at 2.00 p.m.

A G E N D A

VENUE
Room M71The Town Hall, Mulberry Place, 5 Clove Crescent, London, E14 2BG

Members: Ward Represented

Chair: Councillor Carli Harper-Penman Bethnal Green South

Councillor M. Mamun Rashid Shadwell
Councillor Motin Uz-Zaman Mile End East

If you require any further information relating to this meeting, would like to request a large print, Braille or audio version of this document, or would like to discuss access arrangements or any other special requirements, please contact:

Margaret Sampson, Democratic Services,

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## LICENSING SUB COMMITTEE

## Wednesday, 6 August 2008

2.00 p.m.

## 1. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

## 2. DECLARATIONS OF INTEREST (Pages 1 - 2)

To note any declarations of interest made by Members, including those restricting Members from voting on the questions detailed in Section 106 of the Local Government Finance Act, 1992. See attached note from the Chief Executive.

PAGE

WARD(S)

		NUMBER	AFFECTED
3.	RULES OF PROCEDURE	3 - 14	
	To note the rules of procedure which are attached for information.		
4.	ITEMS FOR CONSIDERATION		
4 .1	Application for Variation of the Premises Licence: Devi Dayal Newsagents, 184 Mile End Road, London E1 4LJ (LSC/809)	15 - 80	St Dunstan's & Stepney Green
4 .2	Application to Review the Premises Licence: Beach Blanket Babylon, 19-23 Bethnal Green Road, London E1 6LA (LSC/809)	81 - 176	Weavers
4 .3	Application to Review the Premises Licence: The Verge, 114-118 Bethnal Green Road, London E2 6DG (LSC016/809)	177 - 230	Weavers

## **DECLARATIONS OF INTERESTS - NOTE FROM THE CHIEF EXECUTIVE**

This note is guidance only. Members should consult the Council's Code of Conduct for further details. Note: Only Members can decide if they have an interest therefore they must make their own decision. If in doubt as to the nature of an interest it is advisable to seek advice **prior** to attending at a meeting.

#### **Declaration of interests for Members**

Where Members have a personal interest in any business of the authority as described in paragraph 4 of the Council's Code of Conduct (contained in part 5 of the Council's Constitution) then s/he must disclose this personal interest as in accordance with paragraph 5 of the Code. Members must disclose the existence and nature of the interest at the start of the meeting and certainly no later than the commencement of the item or where the interest becomes apparent.

You have a **personal interest** in any business of your authority where it relates to or is likely to affect:

- (a) An interest that you must register
- (b) An interest that is not on the register, but where the well-being or financial position of you, members of your family, or people with whom you have a close association, is likely to be affected by the business of your authority more than it would affect the majority of inhabitants of the ward affected by the decision.

Where a personal interest is declared a Member may stay and take part in the debate and decision on that item.

<u>What constitutes a prejudicial interest?</u> - Please refer to paragraph 6 of the adopted Code of Conduct.

Your personal interest will also be a <u>prejudicial interest</u> in a matter if (a), (b) <u>and</u> either (c) or (d) below apply:-

- (a) A member of the public, who knows the relevant facts, would reasonably think that your personal interests are so significant that it is likely to prejudice your judgment of the public interests; AND
- (b) The matter does not fall within one of the exempt categories of decision listed in paragraph 6.2 of the Code; AND EITHER
- (c) The matter affects your financial position or the financial interest of a body with which you are associated; or
- (d) The matter relates to the determination of a licensing or regulatory application

The key points to remember if you have a prejudicial interest in a matter being discussed at a meeting:-

- i. You must declare that you have a prejudicial interest, and the nature of that interest, as soon as that interest becomes apparent to you; and
- ii. You must leave the room for the duration of consideration and decision on the item and not seek to influence the debate or decision unless (iv) below applies; and

- iii. You must not seek to <u>improperly influence</u> a decision in which you have a prejudicial interest.
- iv. If Members of the public are allowed to speak or make representations at the meeting, give evidence or answer questions about the matter, by statutory right or otherwise (e.g. planning or licensing committees), you can declare your prejudicial interest but make representations. However, you must immediately leave the room once you have finished your representations and answered questions (if any). You cannot remain in the meeting or in the public gallery during the debate or decision on the matter.

## **TOWER HAMLETS**



## LICENSING COMMITTEE

# RULES OF PROCEDURE UNDER THE LICENSING ACT 2003

## 1. Interpretation

- 1.1 These Procedures describe the way in which hearings will be conducted under the Licensing Act 2003, as set out in the Licensing Act 2003 (Hearings) Regulations 2005 (as amended). The Procedures take into account the Licensing Act (Premises Licences and Club Premises Certificates) Regulations 2005. The Procedures also include the time limits within which a hearing must commence (see Appendix A) and will be used by the Licensing Committee and Licensing Sub-Committee when conducting hearings.
- 1.2 The Hearings Regulations provide (Regulation 21) that a Licensing Authority shall, subject to the provisions of those Regulations, determine for itself the procedure to be followed at a hearing.
- 1.3 These Procedures, therefore, set out the way in which Licensing Sub-Committee Meetings will be conducted under the Licensing Act 2003, following the requirements of the Hearings Regulations. Wherever appropriate they have included the procedures followed successfully when determining licence applications under previous legislation.
- 1.4 Proceedings will not be rendered void only as the result of failure to comply with any provision of the Hearings Regulations (Regulation 31).

## 2. Composition of Sub-Committee

2.1 The Sub-Committee will consist of no less than three members and no business shall be transacted unless at least three members of the Licensing Committee are present and able to form a properly constituted Licensing Sub-Committee. In such cases the Chair shall have a second or casting vote. The Councillor for the ward in which the applicant's premises are situated, or where either the applicant or the objector resides, shall not normally form part of the Sub-Committee for that item on the agenda.

#### 3. Timescales

3.1 Most hearings must take place within 20 working days from the last date for representations to be made with the following exceptions:

Within 10 working days from the last date for the police to object to:

- conversion of an existing licence;
- conversion of an existing club certificate:
- an application for a personal licence by an existing justices licence holder;
   and

Within 10 working days from the date the Licensing Authority receives the notice for a review of the premises licence following a closure order.

Within 7 working days from the last date for the police to object to:

a temporary event notice.

Within 5 working days from the last date for the police to object to:

- an interim authority notice (Note: the police must give notice of their objection within 48 hours of being given a copy of the notice).

**Note:** Where a hearing is likely to take longer than one day, the Authority must arrange for the hearing to take place on consecutive days.

#### 3.2 Timescale for notice of hearings to be given

In most cases, the Authority shall give notice of a hearing no later than 10 working days before the first day on which the hearing is to be held. The following are exceptions to that rule:

At least five working days notice must be given to the parties of the date of a hearing for determination of:

- conversion of an existing licence
- conversion of an existing club certificate
- application for a personal licence by the holder of a justices licence
- review of a premises licence following a closure order

At least two days notice must be given to the parties to a hearing for determination of:

- police objection to an interim authority notice
- police objection to a temporary event notice

## 3.3 Persons who must be notified of a hearing

The persons who must be notified of a hearing are set out below as a summary:

- any applicant for any licence or certificate or a temporary event notice.
- any person who has made relevant representations about an application for a licence or for review of a licence (note for any representations deemed frivolous, vexatious or repetitious under Section 18(7)(c) or similar sections of the Licensing Act 2003 the objector must be notified of the Authority's decision as soon as possible and in any event before any hearing).
- Any police officer who has given notice of objection to:
  - a person specified as a Designated Premises Supervisor
  - an interim authority

- transfer of a premises licence
- a temporary event notice
- a personal licence
- Any holder of a premises licence or club premises certificate where:
  - application is made for review

**Note**: Anyone given notice of a hearing is a party and that is how that expression is used in these Rules of Procedure.

## 3.4 Information to be provided in a notice of hearing

The information that must be included in a notice of hearing includes:

- The procedure to be followed at the hearing;
- The right of the party to attend and to be assisted or represented by any person whether legally qualified or not;
- The ability to give further information in support of their application where the Authority has sought clarification;
- The right to question any other party if given permission by the Authority;
- The right to address the Authority;
- Notice of any particular points on which the Authority will want clarification at the hearing;
- The consequences if a party does not attend or is not represented at the hearing;
- For certain hearings particular documents must accompany the notice which is sent to parties informing them of the hearing. Reference must be made to Schedule 3 of the Hearings Regulations for this purpose.

#### 3.5 Failure of Parties to Attend the Hearing

If a party has informed the Authority that they will not be attending or be represented at the hearing, it may proceed in their absence.

If a party does not give notice that they will not be attending but fails to attend and is not represented, the Authority may either:

- a) adjourn the hearing if it considers it to be necessary in the public interest or
- b) hold the hearing in the party's absence

If the Authority holds the hearing in the absence of a party, it will consider at the hearing the application, representation or notice given by the party.

If the Authority adjourns the hearing to a specified date it must forthwith the parties of the date, time and place to which the hearing has been adjourned.

**Note:** Transition hearings cannot be adjourned to a date beyond the date that which causes an application to deemed as determined by default.

## 4. Procedure at the Hearing

4.1 The usual order of proceedings will be as set out below. The Sub-Committee will allow the parties an equal maximum time period in which to give further information in support of their application, representation or response. Where the Authority has given notice that it will seek clarification on that point at the hearing or where permission has been given to call any further persons to give supporting evidence, the Sub-Committee may allow the parties to question any other party and to address the Licensing Sub-Committee. The Sub-Committee will seek, in all cases, to avoid repetition of points (whether included in written material or otherwise), irrelevancy, or any abuse of the procedure.

At the beginning of the hearing the procedure to be followed will be explained to the parties. The hearing will, so far as is possible, take the form of a discussion, led by the Sub-Committee. Cross-examination will not be permitted unless the Sub-Committee considers it necessary.

- i) The Chair will begin by explaining how the proceedings will be conducted, and indicate any time limits that may apply to the parties to the application.
- ii) The report will be briefly introduced by an Officer of the Licensing Section summarising the application.
- iii) The Sub-Committee will then consider any requests by a party for any other person to be heard at the hearing in accordance with the Regulations. Permission will not be unreasonably withheld provided proper notice has been given.
- iv) A summary of the nature and extent of the application by the applicant or their representative. This should be brief, avoid repetition of material already available to the Committee in the Officer's report or otherwise, and include any reasons why an exception should be made to the Council's Licensing Policy, where appropriate. The submission may be followed by the evidence of any person who has been given permission by the Committee to give supporting evidence on behalf of the applicant.
- v) A summary of the reasons for making representations about the application by any interested party. This should be brief and avoid any repetition of information already made available to the Committee either in the Officer's report or otherwise. That will be followed by the evidence of any person who has been given permission by the Panel to give supporting evidence on behalf of the objectors.
- vi) A summary of the reasons for making representations by or on behalf of any Responsible Authority. This should be brief and avoid any repetition of information already made available to the Licensing Sub-Committee

- either in the Officer's report or otherwise. That will be followed by the evidence of any person who has been given permission by the Panel to give supporting evidence on behalf of the Responsible Authority.
- vii) Members of the Sub-Committee may ask any questions of any party or other person appearing at the hearing.
- 4.2 The following requirements of the Hearing Regulations will also be followed by the Licensing Sub-Committee:
  - a) The Sub-Committee will be guided by legal principles in determining whether evidence is relevant and fairly admissible. In particular, hearsay evidence may be admitted before the Sub-Committee but consideration will always be given to the degree of weight, if any, to be attached to such evidence in all the relevant circumstances.
  - b) The Sub-Committee may impose a time limit on the oral representations to be made by any party. In considering whether to do so, and in considering the length of any such time limit, the Sub-Committee will take into account the importance of ensuring that all parties receive a fair hearing, and the importance of ensuring that all applications are determined expeditiously and without undue delay.
  - c) In considering the time limits referred to in (b) above, regard must be had to the requirement to allow each party an equal amount of time.
- 4.3 When considering any representations or notice made by a party, the Authority may take into account documentary or other information produced by a party in support of their application, representation or notice, either:
  - a) before the hearing, or
  - b) with the consent of all other parties, by the Sub-Committee at the hearing

The Authority will disregard any information given by a party, or any other person appearing at the hearing, which is not relevant to:

- a) their application, representation or notice; and
- b) the promotion of the licensing objectives or the crime prevention objective where notice has been given by the police.
- 4.4 All hearings shall take place in public save that:
  - a) The Licensing Sub-Committee may exclude the public from all or part of a hearing where it considers that, on balance, it is in the public interest to do so.
  - b) The parties and any person representing them may be excluded in the same way as another member of the public

- c) The Licensing Sub-Committee may require any person attending the hearing who in their opinion is behaving in a disruptive manner to leave the hearing and may:
  - refuse to permit the person to return; or
  - allow them to return only on such conditions as the authority may specify.
- 4.5 Any person so excluded may, before the end of the hearing, submit to the Authority in writing, any information which, they would have been entitled to give orally had they not been required to leave. Where there are a number of items on the agenda, the adjournment of that item for a short period, whilst another item is heard, may allow this process to be carried out effectively.

#### 5. Determination of Application – Time Limits

- 5.1 The Licensing Sub-Committee must make its determination at the conclusion of the hearing where the application is for:
  - a) Conversion or variation of an existing licence during transition
  - b) Conversion or variation of an existing club certificate during transition
  - c) A review of a premises licence following a closure order
  - d) A personal licence by the holder of a justices licence
  - e) A counter notice following police objection to a temporary event notice
- 5.2 In any other case the Authority must make its determination within the period of five working days, beginning with the day, or the last day, on which the hearing was held.
- 5.3 Where a hearing has been dispensed with because all of the parties have agreed that a hearing is unnecessary (and the Authority has agreed, giving notice to the parties in writing), then the Authority must make its determination within 10 working days beginning with the day the authority gives such notices to the parties. The Team Leader (Licensing) shall be authorised to make the determination on behalf of the Authority.

#### 6. Record of Proceedings

6.1 The Authority must arrange for a record to be taken of the hearing in a permanent and intelligible form and for that record to be kept for six years from the date of determination. Where an appeal is brought against a determination by the Authority, the record must be kept for six years from the date of disposal of the appeal.

## 7. Irregularities

7.1 Proceedings will not be rendered void only as the result of failure to comply with any provision of the Hearings Regulations

7.2 Clerical mistakes in any document recording a determination of the Authority, or errors arising in such a document as the result of an accidental slip or omission, may be corrected by the Authority.

#### 8. Notices

- 8.1 In accordance with the Regulations, any notices must be given in writing. Such a notice may be sent electronically, providing:
  - a) it can be accessed by the recipient in a legible form;
  - b) it is capable of being reproduced as a document for future reference;
  - c) the recipient has agreed in advance to receive it in such form;
  - d) a copy is sent in documentary form forthwith to the recipient.

#### 9. Appeals

9.1 Either those who have made an application or those who have made representations on an application may appeal to the Magistrates Court.

**Note**: An appeal must be commenced within twenty one days beginning with the day on which the appellant was notified by the Licensing Authority of their decision.

# APPENDIX A

Application Type	Period of Time within	Notice	Notice Sent To	Attendee
	which Hearing to be Held (after reps have closed)	Period of Hearing		Reply Form
		n :		Back In
Section 18 (3)(a) (determination of	20 working days	10 working	Applicant;	5 working
application for premises license)		days	People who have made representations	days
Section 35(3)(a) (determination of	20 working days	10 working	Applicant;	5 working
application to vary premises licence).		days	People who have made representations	days
Section 39(3)(a) (determination of	20 working days	10 working	Applicant (premises holder);	5 working
application to vary premises licence to		days	Chief Officer of Police who has given notice;	days
specify individual as premises supervisor).			The proposed premises supervisor	
Section 44(5)(a) (determination of	20 working days	10 working	Applicant;	5 working
application for transfer of premises		days	Chief Officer of Police who has given Notice; The present holder of the premises licence	days
Soction £2(2) (dotormination of	20 working days	40 working	The helder of the promises licence of where	E working
occitotion for accious of acceptance	zo working days	Silly of the	The notice of the premises incence of where	Silva
Incence).		days	application applies; People who have made representations; Applicant	days
Section 120(7)(a) (determination of	20 working days	10 working	Applicant;	5 working
application for grant of personal licence).		days	Chief Officer of Police who has given Notice	days
Section 121(6)(a) (determination of	20 working days	10 working	Applicant;	5 working
application for the renewal of personal licence).		days	Chief Officer of Police who has given Notice	days
Section 124(4)(a) (convictions	20 working days	10 working	The holder of the licence;	5 working
coming to light after grant or renewal of personal licence).		days	Chief Officer of Police who has given Notice	days
Paragraph 26(3)(a) of Schedule 8	10 working days	5 working	Applicant;	2 working
(determination of application by holder of a justices' licence for		days	Chief Officer of Police who has given Notice	days

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grant of personal licence).				
Section 31(3)(a) (determination of application for a provisional statement).	20 working days	10 working days	Applicant; People who have made representations	5 working days
Section 48(3)(a) (cancellation of interim authority notice following police objection).	5 working days	2 working days	The person who has given Notice; Chief Officer of Police who has given Notice	1 working day
Section 72(3)(a) (determination of application for club premises certificate).	20 working days	10 working days	Applicant (club); People who have made representations	5 working days
Section 85(3) (determination of application to vary club premises certificate).	20 working days	10 working days	Applicant (club); People who have made representations	5 working days
Section 88(2) (determination of application for review of club premises certificate).	20 working days	10 working days	Club that holds club premises certificate; People who have made representations; Applicant	5 working days
Section 105(2)(a) (counter notice following police objection to temporary event notice)	7 working days	2 working days	The premises user; Chief Officer who has given Notice	1 working day
Section 167(5)(a) (review of premises licence following closure order).	10 working days	5 working days	The holder of the premises licence; People who have made representations	2 working days
Paragraph 4(3)(a) of Schedule 8 (determination of application for conversion of existing licence).	10 working days	5 working days	Applicant; Chief Officer of Police who has given Notice	2 working days
Paragraph 16(3)(a) of Schedule 8 (determination of application for conversion of existing club certificate).	10 working days	5 working days	Applicant (club) Chief Officer who has given Notice	2 working days

## APPENDIX B

## Regulation 8

	Action Following receipt of notice of hearing
1.	A party shall give to the authority within the period of time provided for in the following provisions of this regulation a notice stating:
(a)	whether he intends to attend or be represented at the hearing;
(b)	whether he considers a hearing to be unnecessary.
2.	In a case where a party wishes any other person (other than the person he intends to represent him at the hearing) to appear at the hearing, the notice referred to in paragraph (1) shall contain a request for permission for such other person to appear at the hearing accompanied by details of the name of that person and a brief description of the point or points on which that person may be able to assist the authority in relation to the application, representations or notice of the party making the request.
3.	In the case of a hearing under:
(a)	section 48(3)(a) (cancellation of interim authority notice following police objection), or
(b)	section 105(2)(a) (counter notice following police objection to temporary event notice),
	the party shall give the notice no later than one working day before the day or the first day on which the hearing is to be held.
4.	In the case of a hearing under:
(a)	section 167(5)(a) (review of premises licence following closure order),
(b)	paragraph 4(3)(a) of Schedule 8 (determination of application for conversion of existing licence),
(c)	paragraph 16(3)(a) of Schedule 8 (determination of application for conversion of existing club certificate), or
(d)	paragraph 26(3)(a) of Schedule 8 (determination of application by holder of justices' licence for grant of personal licence),
	the party shall give the notice no later than two working days before the day or the first day on which the hearing is to be held.
5.	In any other case, the party shall give the notice no later than five working days before the day or the first day on which the hearing is to be held.

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## Agenda Item 4.1

Committee :	Date	Classification	Report No.	Agenda Item
Licensing Sub Committee		Unclassified		No.

Report of Colin Perrins

**Head of Trading Standards and Commercial** 

Originating Officer: Mohshin Ali Licensing Officer Title Licensing Act 2003

Application to Vary the Premises Licence for Davi Dayal Newsagents, 184 Mile End Road, London E1

4LJ

Ward affected

St. Dunstans and Stepney Green

## 1.0 **Summary**

Applicant:

**Devi Dayal** 

Name and

**Devi Dayal Newsagents** 

Address of Premises:

184 Mile End Road

London E1 4LJ

Licence sought:

**Licensing Act 2003 variation** 

Extending the hours for the sale of alcohol

Objectors:

**Local Residents** 

## 2.0 Recommendations

2.1 That the Licensing Committee considers the application and objections then adjudicate accordingly.

## LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy supplied for register

If not supplied, name and telephone number of holder

File Only

Mohshin Ali 020 7364 5498

## 3.0 Background

- 3.1 This is an application for a variation in a premises licence for Davi Dayal Newsagents, 184 Mile End Road, London E1 4LJ.
- 3.2 A copy of the existing licence is enclosed as **Appendix 1**.
- 3.3 The current hours are as follows:

## Sale of Alcohol (off sales only):

Monday to Saturday from 08:00 hrs to 23:00 hrs Sunday from 10:00hrs to 22:30 hrs Christmas Day: 12:00hrs to 15;00 hrs and 19:00hrs to 22;30 hrs Good Friday: from 08:00 hrs to 22:30hrs

#### Hours premises are open to the public:

There are no restrictions to the hours of opening.

- 3.4 A copy of the variation application is enclosed as **Appendix 2**.
- 3.5 The applicant has described the nature of the variation as: Extending the hours for the sale of alcohol
- 3.6 The hours that have been applied for are as follows:-

## Sale of Alcohol (off sales only)

Monday to Sunday from 08:00 hrs to 03:00hrs the following days.

## Hours premises are open to the public:

Monday to Sunday from 08:00 hrs to 03:00hrs the following days.

- 3.7 A map showing the relevant premises is included as **Appendix 3**.
- 4.0 Licensing Policy and Government Advice
- 4.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The revised policy came into effect on the 7<sup>th</sup> January 2008.
- 4.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.
- 4.3 The Government Minister, the Secretary of State for Culture, Media and Sport has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.culture.gov.uk. It was substantially revised on the 28 June 2007.

4.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, than in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

## 5.0 Representations

- 5.1 This hearing is required by the Licensing Act 2003, because relevant representations have been made by the following:
  Local Residents **See Appendices 4-5**
- 5.2 The Metropolitan Police have not made representation, however have agreed conditions with the applicant. See **Appendix 6**.
- 5.3 All of the responsible authorities have been consulted about this application. They are as follows:
  - The Metropolitan Police
  - The LFEPA (the London Fire and Emergency Planning Authority).
  - Planning
  - Health and Safety
  - Noise (Environmental Health)
  - Trading Standards
  - Child Protection
- 5.4 In addition the application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance
  - the protection of children from harm
- 5.5 The objections cover allegations of
  - Anti-social behaviour on the premises
  - Anti social behaviour from patrons leaving the premises
  - Disturbance from patrons leaving the premises on foot
  - Close proximity to residential properties
- 5.6 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.

## 6.0 Licensing Officer Comments

6.1 The Licensing Section is not a responsible authority and therefore has no ability to make any relevant representations. The following therefore is intended simply to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice. Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.

## 6.2 Guidance issued under section 182 of the Licensing Act 2003

- ❖ As stated in the guidance it is "provided for licensing authorities carrying out this their functions." It is a key mechanism for promoting best practice, ensuring consistent application and promoting fairness (1.6).
  - Also "so long as the guidance has been properly and carefully understood and considered, licensing authorities may depart from it if they have reason to do so." When doing so licensing authorities will need to give full reasons for their actions (1.7).
- Also Members should note "A Licensing Authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives." (1.10)
- Conditions may not be imposed for the purpose other than the licensing objectives.
- Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (10.7).
- The Licensing Authority may only impose such conditions as are necessary for meeting the licensing objectives.
- It is Government policy that facilities for people and performers with disabilities should be provided at places of entertainment. (S. 10.24).
- ❖ The Government has stated "there is no general presumption in favour of lengthening licensing hours and the four licensing objectives should be paramount at all times. Where there are objections to an application and the committee believes that changing the licensing hours would undermine the licensing objectives, they may reject the application or grant it with appropriate conditions and/or different hours from those requested." (10.20)
- Mandatory conditions must be imposed (7.67) and censorship avoided (7.69).

- Routine conditions about drink promotions are not permitted but can be imposed in an appropriate circumstances (7.79). The Office of Fair Trading's Advice also needs to be considered, namely that minimum prices setting is not permitted.
- 6.3 The Licensing Act 2003 permits children of any age to be on the premises which primarily sells alcohol providing they are accompanied by an adult. It is not necessary to make this a condition.
- 6.4 In all cases the Members should make their decision on the civil burden of proof, that is "the balance of probability."
- 6.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.
- 6.6 The Government has advised that "In the context of preventing public nuisance it is again essential that conditions are focused on measures within the direct control of the licence holder. Conditions relating to public nuisance caused by anti-social behaviour of customers once they are beyond the control of the licence holder or premises management cannot be justified and will not serve the licensing objectives." (2.38)
- 6.7 The Council's Licensing Policy generally expects applicants to to address the licensing objectives and discuss how to do this with the relevant responsible authorities.
- 6.8 In **Appendices 7-11** Members are given general advice, and also have explanations of the Council's Licensing Policy, Government advice and other legislation relating to the matters previously identified.

## 7.0 Exemptions

- 7.1 There are a number of statutory exemptions from the operation of the Licensing Act 2003, and Members need to bear these in mind.
- 7.2 Schedule 1 Part 2 of the Act states that entertainment in churches, Morris dancing (and accompanying music if live and unamplified) and incidental music are not licensable activities-that is no conditions can be set for them.
- 7.3 Acts of religious worship, wherever performed are not licensable.
- 7.4 Section 177, (1) and (2) of the Act provides that where a premises (or club) is licensed for alcohol consumption on the premises and is primarily thus used, and the permitted capacity does not exceed 200, additional conditions relating to the music should only relate to public

- safety or the prevention of crime (or both). That is they should not relate to any "noise nuisance."
- 7.5 Section 177 (4) provides that where a premises licence (or club) has a capacity of not more than 200 and the only music is unamplified live music between 08 00 hrs and midnight, no additional conditions should be set relating to the music.
- 7.6 Section 177 can be disapplied on a licence review if it is proportionate to do so.

## 8.0 Legal Comments

- 8.1 The Council's legal officer will give advice at the hearing.
- 9.0 Finance Comments
- 9.1 There are no financial implications in this report.

## 10.0 Appendices

Appendix 1	A copy the existing licence.
Appendix 2	A copy of the application for variation.
Appendix 3	Maps of the area
Appendix 4-5	Representations of Local residents
Appendix 6	Police Conditions
Appendix 7	Licensing Officer comments on Anti Social behaviour on the premises
Appendix 8	Licensing Officer comments on Anti Social behaviour from patrons leaving the premises
Appendix 9	Licensing Officer comments on Access and egress problems
Appendix 10 Appendix 11	Licensing Officer comments on Planning Licensing Policy relating to hours of trading

# **Appendix 1**

(Devi Dayal Newsagent) 184 Mile End Road	
London	
E1 4LJ	

Licensable Activities authorised by the licence

Retail sale of alcohol

See the attached licence for the licence conditions

Signed by

John Cruse

**Team Leader Licensing** 

Date: 29/09/05

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	Part A - Format of	f premises licence	2
Premises licence number		9841	

## Part 1 - Premises details

(Devi Dayal Newsagent) 184 Mile End Road London	or if none, ordnance survey map reference or description
Post town London	Post code E1 4LJ
Telephone number 0207 780 9240	

Where the licence is time limited the dates	
A VIII	

Licensable	activities autho	orised by the li	cence	
The sale by	retail of alcohol	1	conce	

The times the licence authorises the carrying out of licensable activities
Alcohol shall not be sold or supplied except during permitted hours. In this condition, permitted hours means: a. On weekdays, other than Christmas Day, 8 a.m. to 11 p.m. b. On Sundays, other than Christmas Day, 10 a.m. to 10.30 p.m. c. On Christmas Day, 12 noon to 3 p.m. and 7 p.m. to 10.30 p.m. d. On Good Friday, 8 a.m. to 10.30 p.m. See Mandatory conditions for drinking up time
The opening hours of the premises
There are no restrictions on the hours during which this premises is open to the public
Where the licence authorises supplies of alcohol whether these are on and/ or off supplies Off sales only

## Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence

Devi Dayal
184 Mile End Road
London
E1 4LJ
07944 633 427

Registered number of holder, for example company number, charity number (where applicable)

N/A

Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol

Mrs Lakvir Kaur 184 Mile End Road London E1 4LJ 0207 780 9240

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol

Mrs Lakvir Kaur(personal licence details to be confirmed)

## Annex 1 - Mandatory conditions

No supply of alcohol may be made under the premises licence-

- a) at a time where there is no designated premises supervisor in respect of the premises licence, or
- b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended

Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence

Alcohol shall not be sold in an open container or be consumed in the licensed premises Alcohol shall not be sold or supplied except during permitted hours. In this condition, permitted hours means:

- a. On weekdays, other than Christmas Day, 8 a.m. to 11 p.m.
- b. On Sundays, other than Christmas Day, 10 a.m. to 10.30 p.m.
- c. On Christmas Day, 12 noon to 3 p.m. and 7 p.m. to 10.30 p.m.
- d. On Good Friday, 8 a.m. to 10.30 p.m.

The above restrictions do not prohibit:

- (a) during the first twenty minutes after the above hours, the taking of the alcohol from the premises, unless the alcohol is supplied or taken in an open vessel;
- (b) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;
- (c) the sale of alcohol to a trader or club for the purposes of the trade or club;
- (d) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces;

## **Private Entertainment**

The premises may be used for the following purpose, that is to say, dancing, music, or other entertainment of the like kind which-

- a) is not a public entertainment but
- b) is promoted for private gain

## **Public Entertainment**

Public Entertainment consisting of music and singing provided solely by the reproduction of recorded sound

## Annex 2 - Conditions consistent with the operating Schedule

None

## Annex 3 - Conditions attached after a hearing by the licensing authority

None

## Annex 4 - Plans

The plans are those submitted to the licensing authority on the following date:

02 AUG 2005



Part B - Premises licence summary					
Premises licence number			9841		
Premises details					
Postal address of pa (Devi Dayal Newsag 184 Mile End Road London	remises, or if n gents)	ione, or	dnance survey map reference or description		
Post town London		Post co	ode		
Telephone number 0207 780 9240		ET 4EJ			
Where the licence is time limited the dates	N/A				
Licensable activities authorised by the icence	Retail sale of	alcohol			

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The times the licence Alcohol shall not be sold or supplied except during permitted hours. authorises the In this condition, permitted hours means: a. On weekdays, other than Christmas Day, 8 a.m. to 11 p.m. carrying out of b. On Sundays, other than Christmas Day, 10 a.m. to 10.30 p.m.licensable activities c. On Christmas Day, 12 noon to 3 p.m. and 7 p.m. to 10.30 p.m. d. On Good Friday, 8 a.m. to 10.30 p.m. The above restrictions do not prohibit: (a) during the first twenty minutes after the above hours, the taking of the alcohol from the premises, unless the alcohol is supplied or taken in an open vessel; (b) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered; (c) the sale of alcohol to a trader or club for the purposes of the trade or club; (d) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval, military or air forces The opening hours of the premises These are not restricted Name, (registered) address of holder of Devi Dayal premises licence 184 Mile End Road London E1 4LJ Where the licence authorises supplies of Off sales supplies alcohol whether these are on and / or off supplies Registered number of holder, for example company number, charity number (where N/A applicable) Name of designated premises supervisor where the premises licence authorises for Mrs Lakvir Kaur the supply of alcohol State whether access to the premises by children is restricted or prohibited No

# **Appendix 2**



This form should be completed and forwarded to: London Borough of Tower Hamlets, Licensing Section, Mulberry Place (AH), PO Box 55739, 5 Clove Crescent, London E14 1BY.

Application to vary a premises licence under the Licensing Act 2003

## PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if

You may wish to keep a copy of the completed form for your records.

LAKULR KAUR DEUL DAMAL I/We (Insert name(s) of applicant)

being the premises licence holder, apply to vary a premises licence under section 34 of the Licensing Act 2003 for the premises described in Part 1 below

Premises licence number 9841

## Part 1 - Premises Details

Postal address of premises or, if none, ordnance surv  184 MILE END ROAD  EL 4LJ LONDON	rey map reference or description
Post town	Post code FI
Talank	
Telephone number at premises (if any)	7802-61240
Non-domestic rateable value of premises £ 6.000	

Part 2 - Applicant details

Daytime contact telephone number	0 207 780 9240/67444330243
E-mail address (optional)	
Current postal address if different from premises address	POUL ES SBN LUNDON
Post Town	Postcode E 3 S3N

## Part 3 - Variation

Do you want the proposed variation to have effect as soon as possible?

Please tick yes

If not, when do you want the variation to take effect from?

Day	Month	Year		

	Please describe briefly the nature of the proposal in the control of the contr
	Please describe briefly the nature of the proposed variation (Please see guidance note 1)
	extending extra hours
***************************************	
_	

If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend

No

## Part 4 Operating Schedule

Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful.

F		
а	Provision of regulated entertainment  ) plays (if ticking yes, fill in box A)	Please tick yes
р		
c)	indoor sporting events (if ticking yes, fill in box C)	
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	
<b>e</b> )	live music (if ticking yes, fill in box E)	
f)	recorded music (if ticking yes, fill in box F)	
g)	performances of dance (if ticking yes, fill in box G)	
h)	anything of a similar description to that falling within (e), (f) or (g)	
Pro		
i)	making music (if ticking yes, fill in box I)	
j)	dancing (if ticking yes, fill in box .I)	
k)	entertainment of a similar description to that falling within (i) or (j) (if ticking yes, fill in box K)	
Prov	ision of late night refreshment (if ticking yes, fill in box L)	
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Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

NowE

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Please identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking

extend timing

<ul> <li>I have enclosed the premises licence</li> <li>I have enclosed the relevant part of the premises licence</li> </ul>	tick yes
If you have not ticked one of these boxes please fill in reasons for not including the licent part of it, below	ce. or
Reasons why I have failed to enclose the premises licence or relevant part of premises li	cence

P Describe any additional steps you intend to take to promote the four licensing objectives as a result of the proposed variation:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

There are already three people employed in the shop, as it is a small Shop that should be efficient enough to help airry out the four objectives below the also have a trained roth cross german shepard dug for sufely and so customers he he muse trouble

## b) The prevention of crime and disorder

- Additional Comeras
- No smoking -Additional Signs

- Sell alcohol in the hours Permitted

- We already make sure, that we don't sell alcohol to the very drank

### c) Public safety

- Smoke glarms
- fire extinguisher (which is already in the shop)

## d) The prevention of public nuisance

- Warm the customers & kindly . be nice to them.
- contact the police if matters get worse.

## e) The protection of children from harm

- Signs age limit
- If they cisk for alcohol, Check for 10 to Confirm age, such as, fravisional license, Student ID etc. (This is already used in the ship)

I have se others when I understate I have enderstate I understate be rejecte  IT IS AN OFFE STANDARD SOFALSE STATE  Part 5 – Signate  Signature of apother duly auth	Please tick yes addedor enclosed payment of the fee intropies of this application and the plan to responsible authorities and altere applicable and that I must now advertise my application closed the premises licence or relevant part of it or explanation and that if I do not comply with the above requirements my application will.  NCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE CALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A MENT IN OR IN CONNECTION WITH THIS APPLICATION are ures (please read guidance note 10)  Poplicant (the current premises licence holder) or applicant's solicitor or orised agent (please read guidance note 11). If signing on behalf of the e state in what capacity.
Signature	Lake Var
Date	22.05.08
Capacity	DIRECTORION
,	ises licence is jointly held signature of 2nd applicant (the current e holder) or 2nd applicant's solicitor or other authorised agent (please te12). If signing on behalf of the applicant please state in what capacity.
Date	
Capacity	
Contact name (w with this applicat	here not previously given) and address for correspondence associated ion (please read guidance note 13)
Post town	Post code
Telephone number f you would prefe	er (if any) er us to correspond with you by e-mail your e-mail address (optional)

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GIS viewer - Map

Map



Map of: Notes:

### 184 Mile End Road

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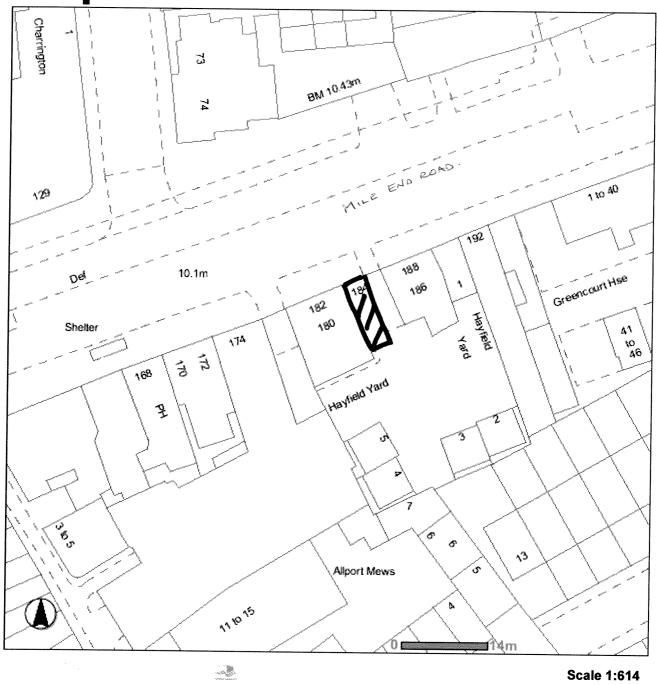
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GIS viewer - Map Page 1 of 1

Map



Map of: Notes:

### 184 Mile End Road

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Supplied by London Borough of Tower Hamlets

Licence Number: LA100019288

B. Maloney 186 A Mile End Road London E.1, 4LJ

10<sup>th</sup> June 2008

Dear Sir,

### Re:Licensing Act 2003 and Devi Daval Newsagents 184 Mile End Road.E.1 4LJ

I'm writing to you with my objections to the extension to the licensing hours for the above mentioned newsagents.

I live above the shop at 186 A and have done so for many years; my bedroom is directly above the shop and, as I am now 74 years old and not in very good health, it is of paramount importance that the noise and disturbance which will inevitably occur by the shop keeping open for longer. is not increased.

The shop already has a license to sell alcohol until 11 p.m. and we have to put up throughout the day and evening with people sitting on the doorstep drinking, leaving their cans and bottles and vomiting in the alleyway between my front door and the shop.

I would point out that there are several pubs and shops selling alcohol within 100 yards of the newsagent ,and therefore there is no problem for the local residents to purchase alcohol.

I hope that you would consider the welfare of the residents before extending the licensing hours.

Yours sincerely,

Mrs Betty Maloney

B. Malerley

1 1 JUN 2008

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1 1 JUN 2008

A.M.Benjamin 186 D Mile End Road London E.1. 4Lj

11<sup>th</sup> June 23008

Dear Mr. Cruse,

RE:Licensing Act 2003 and Devi Dayal Newsagents 184 Mile End Road E.1 4LJ

Dear Mr Cruse.

I write to object to the granting of an extension to the licensing hours for the above newsagents

I live above the shop at 186 D and have done for 40 years. The shop already has a license to sell alcohol until 11 p.m. and we have to put up with people sitting on the doorstep drinking, leaving their bottles and cans around and vomiting in the passageway between my front door and the shop.

There are already at least four other licensed premises within 100 yards of this newsagent :

- 1) The E ONE CLUB/pub within 30-50 yards which sometime keeps open until early morning..
- 2)The SCREAM pub which opens extended hours
- 3)the Globe pub
- 4)The Co-op store open until 10 p.m.

So there is no problem for local residents who wish to purchase alcohol. We already suffer from filthy pavements and a noisy thoroughfare with lots of restaurants and fast foods on this side of Mile End Road.

I can see no sensible reason for the Licensing Authority to further encourage the sale and consumption of alcohol under these circumstances.

I do not think that this would cause hardship to the newsagents, since they are now the only newsagents left where we use to have at least three.

I would also draw your attention to the fact that a wine bar/pub called "Soma" opposite Stepney Green Tube Station was recently shut down after complaints from residents.

Living here has become hell. Please don't make it worse!

Yours sincerely;

Mrs. A..M. Benjamin

Your reference:

Our reference :

Date: 24th May 2008



Metropolitan Police Service Tower Hamlets Division (HT)

Licensing Office
Bethnal Green Police Station
12 Victoria Park Square
London E2 9NZ

Tel: (020) 8 217 4118 Fax: (020) 8 217 6688

Moshin Ali Mulberry Place (AH) PO Box 55739 5 Clove Crescent London E14 1BY



### Re: Premises licence variation : Devidayal , 184 Mile End Rd, E1

I write with reference to the above application which was received by Tower Hamlets Police on the  $9^{th}$  June 2008, after the initial application, received on the  $28^{th}$  May 2008 was rejected..

I had a meeting with the applicant Mrs Kaur at Bethnal Green Police Station on Monday 2<sup>nd</sup> June 2008.

Mrs Kaur has agreed that the following conditions will be put on the licence. She will then forward this confirmation to LBTH licensing.

- All members of staff at the premises shall seek "credible photographic proof of age evidence" from any person who appears to be under the age of 18 years and who is seeking to purchase alcohol on the premises. Such credible evidence shall be in the form of a passport or photographic driving licence.
- 2. A "refusal book " should be maintained , listing the date and time of the refusal , including a description or the name of the person who has been refused a sale
  - 3. .A CCTV system shall be installed or the existing system maintained. The system will incorporate a camera covering the entrance door and be capable of providing an image that is regarded as 'identification standard.'
    - To obtain a clear head and shoulders image of every person entering the premises on the CCTV system.
    - CCTV is to comply with the Data Protection Act 1998 and is to be working and recording correctly when the club is open to the public.
    - The CCTV system shall incorporate a recording facility and any recordings shall be retained and stored in a suitable and secure manner for a minimum of one calendar month. A system shall be in place to maintain the quality of the recorded image and a complete audit trail maintained. The system will comply with other essential legislation, and all signs as required will be clearly displayed. The system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity.

An employee that is conversant with the operation of the CCTV system will be on the
premises at all times that it is open to the public. This staff member will be able to show
police recent data or footage with the absolute minimum of delay when requested.

Yours faithfully

Alan Cruickshank PC 189HT Licensing Officer

#### **Anti-Social Behaviour On The Premises**

#### **Licensing Policy**

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 5.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- Methods of management communication
- Use of registered Door Supervisors
- Bottle Bans
- Plastic containers
- CCTV
- Restrictions on open containers for "off sales"
- Restrictions on drinking areas
- Capacity
- Proof of Age scheme
- Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions
- Signage
- Seating plans
- Capacity

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application.

#### Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public safety.

Guidance Issued under Section 182 of the Licensing Act 2003.
The Licensing Policy has adopted the recommended Pool of Conditions as permitted (Annex D).

The key role of the police is acknowledged (2.2).

Conditions attached to licences cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder, but can relate to the immediate vicinity of the premises as they seek entry or leave (2.4).

Conditions are best targeted on deterrence and preventing crime and disorder (S.2.6) communication, police liaison, no glasses are all relevant (S2.7-2.11).

Guidance Issued under Section 182 of the Licensing Act 2003 Conditions can be imposed for large capacity "vertical consumption" premises (10.43).

### Guidance Issued by the Office of Fair Trading

This relates to attempts to control minimum prices

#### Other Legislation

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

### **Anti-Social Behaviour From Patrons Leaving The Premises**

#### **General Advice**

Members need to bear in mind that once patrons have left a premises they are no longer under direct control. Members will need to be satisfied that there is a link between the way the premises is operating and the behaviour that is complained of. An example of this would be that irresponsible drinking is being encouraged. Before deciding that any particular licensing conditions are proportionate, Members will also need to be satisfied that other legislation is not a more effective route. For example, if the problem is drinking in the street it may be that the Council should designate the area as a place where alcohol cannot be consumed in public.

Members may also wish to consider whether the hours of opening relate to any problems of anti-social behaviour.

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application.

#### **Licensing Policy**

The policy recognises that other legislation or measures may be more appropriate but also states that licensing laws are "a key aspect of such control and will always be part of an overall approach to the management of the evening and night time economy." (See Section 4.10 and 4.11 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 5.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- Bottle Bans
- Plastic containers
- CCTV (outside the premises)
- · Restrictions on open containers for "off sales"
- Proof of Age scheme
- Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions
- Signage

#### **Cumulative Impact**

There is a process by which the Licensing Authority can determine that an area is saturated following representations. However, the process for this involves wide consultation and cannot come from representations about a particular application. (See Section 6 of the Licensing Policy).

#### **Police Powers**

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public.

#### Guidance Issued under Section 182 of the Licensing Act 2003.

The pool of conditions, adopted by the council is recommended (13.20). The key role of the police is acknowledged (2.2).

Conditions attached to licences cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder, but can relate to the immediate vicinity of the premises as they seek entry or leave (2.4).

Conditions are best targeted on deterrence and preventing crime and disorder (S.2.6) communication, police liaison, no glasses are all relevant (s.2.7-2.11). There is also guidance issued around the heading of "public nuisance as follows

The pool of conditions, adopted by the council is recommended (Annexe D). Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises (2.36) but it is essential that conditions are focused on measures "within the direct control of the licence holder" (2.38).

#### Other Legislation

#### Crime and Disorder Act 1998

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

The Act also introduced a wide range of measures designed to address antisocial behaviour committed by adults and young people. These include:

- Anti-Social Behaviour Orders
- Child Curfew Schemes
- Truancy
- Parenting Orders
- · Reparation Orders
- Tackling Racism

### **Access and Egress problems**

Such as:

Disturbance from patrons arriving/leaving the premises on foot Close proximity to residential properties

#### **General Advice**

In considering concerns relating to disturbance from egress, Members need to be satisfied that the premises under consideration has been identified as the source of the actual or potential disturbance. If they are satisfied that this is a problem, then proportionate conditions should be considered.

The hours of operation also need to be considered.

If Members believe that there is a substantial problem concerning egress and it cannot be proportionately addressed by licensing conditions, they should refuse the application.

#### **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Section 8.1 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

The policy also recognises that staggered closing can help prevent problems at closure time (See Section 12.10).

However, while all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (See Section 12.10)

The Council has adopted a set of framework hours (See 12.8 of the licensing policy). This relates to potential disturbance caused by late night trading.

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Pool of Conditions relating to the prevention of Public Nuisance. (See Appendix 2 Annex G of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use

- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly

#### Guidance Issued under Section 182 of the Licensing Act 2003

The pool of conditions, adopted by the council is recommended (Annex G). The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community. (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises (2.36) but it is essential that conditions are focused on measures within the direct control of the licence holder" (2.38).

In certain circumstances conditions relating to noise in the immediate vicinity of the premises may also prove necessary to address any disturbance anticipated as customers enter and leave (2.36).

However, it is essential that conditions are focused on measures within the direct control of the licence holder. Conditions relating to behaviour once they are beyond the control of the licence holder cannot be justified. (2.38)

### **Planning**

An application for a Premises Licence can be made in respect of a premises even where the premises does not have relevant Planning Permission. That application has to be considered and Members can only refuse the application where the application itself does not promote one of more of the Licensing Objectives. Members cannot refuse just because there is no planning permission. Where a Premises Licence is granted and which exceeds what is allowed by the Planning Permission and that Premises then operates in breach of planning then the operator would be liable to enforcement by Planning.

### Licensing Policy relating to hours of trading

All applications have to be considered on their own merits.

The Council has however adopted a set of framework hours as follows:

Sunday to Thursday

Of 00 hrs to 23 30 hrs

Friday and Saturday

Of 00 hrs to midnight

(see 12.8 Of the licensing policy)

In considering the applicability of frame work hours to any particular application regard should be had to the following

- Location
- Proposed hours of regulated activities, and the proposed hours the premises are open to the public
- The adequacy of the applicants proposals to deal with issues of crime and disorder and public nuisance
- Previous history
- Access to public transport
- · Proximity to other licensed premises, and their hours

(see 12.8 of the licensing policy)

Subject to any representations to the contrary in individual cases the following premises are not generally considered to contribute to late night anti-social behaviour and will therefore generally have greater freedom

- Theatres
- Cinemas
- Premises with club premises certificates
- · Premises licensed for off sales only

## Agenda Item 4.2

Committee: Date: Classification: Report No. Agenda Item **Licensing Sub-Committee** LSCO19/ **UNRESTRICTED** 809 Report of: Colin Perrins Title: Licensing Act 2003 Head of Trading Standards and Environmental Health (Commercial) Application to Review the Premises Licence for **Beach Blanket Babylon** Originating Officer: 19-23 Bethnal Green Rd Jackie Randall

Ward affected: Weavers

London E1 6LA.

### 1.0 **Summary**

**Principal Licensing Officer** 

Name and

Address of premises:

Beach Blanket Babylon 19-23 Bethnal Green Rd

London E1 6LA

Licence under review:

**Licensing Act 2003** 

Sale by retail of alcohol
 Regulated entertainment
 Late night refreshment

Representations:

**Environmental Protection** 

Planning Police

**Local Residents** 

### Recommendations

1.1 That the Licensing Committee considers the application for review and then adjudicates accordingly.

LOCAL GOVERNMENT 2000 (Section 97)
LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy supplied for register

If not supplied, name and telephone number of holder

 Guidance Issued under Section 182 of the Licensing Act 2003

Tower Hamlets Licensing Policy

File

Jackie Randall 020 7364 5109

### 2.0 Review Explained

- This is an application for a review of the premises licence for Beach Blanket Babylon, 19-23 Bethnal Green Road, London, E1 6LA
- 2.2 The Licensing Act 2003 was described by the Government at the time as "light touch" but as Baroness Blackstone stated in the Lords at the time of the second reading (26 Nov 2002) "Local residents and businesses as well as expert bodies, will have the power to request that the licensing authority review existing licences where problems arise. Such a review could result in the modification of the licence, its suspension, or ultimately, revocation."
- The Department for Sport, Culture and Media Affairs has issued guidance under Section 182 of the Licensing Act 2003 in relation to reviews and that is contained in Appendix 1. It is available on the Government's website, www.culture.gov.uk. It was substantially revised on the 28 June 2007.
- Members are particularly asked to note the comments in relation Crime and Disorder. In particular the DCMS advice is that "The role of the licensing authority when determining such a review is not therefore to establish the guilt or innocence of any individual but to ensure that the crime prevention objective is promoted."
- In relation to its advice on representations in its revision of the 28 June 2007 the DCMS has also advised that "there is no requirement for an interested party or responsible authority to produce a recorded history of problems at a premises to support their representations." It has also issued revised guidance about Crime and Disorder, and the pool of conditions which might be considered in relation to any identified problems.

See Appendix 2.

- 2.6 Members should also note the Council's Licensing Policy in relation to Crime and Disorder, the relevant parts of which are contained in Appendix 3. The Pool Conditions in the Policy are the same as the Government's.
- The Council's Licensing Policy in relation to Public Nuisance is contained in Appendix 4.
- The DCMS has advised that in relation to reviews "It is important to 2.8 recognise that the promotion of licensing objectives relies heavily on a partnership between licence holders, authorised persons, interested parties and responsible authorities in pursuit of common aims. It is therefore equally important that reviews are not used to drive a wedge between those groups in a way that would undermine the benefits of cooperation. It would be good practice for authorised persons and

responsible authorities to give licence holders early warning of their concerns about problems identified at the premises concerned and of the need for improvement. It is expected that a failure to respond to such warnings would lead to a decision to request a review."

3.0 The licensing authority itself cannot trigger a review; that can only be done by a responsible authority or an interested party (local resident or business).

This review was triggered by local residents. The review application is in **Appendix 5**, the residents have submitted video evidence which will be made available for exhibition at the hearing.

- 3.1 The review is supported by the Planning Department. See **Appendix 6** The Department for Sport, Culture and Media Affairs has issued guidance under Section 182 of the Licensing Act 2003 in relation to Planning and Building Control this can be found in **Appendix 7**.
- 3.2 The review is also supported by local residents who signed a petition as listed in **Appendix 8.** The residents suggest a remedy as contained in **Appendix 9.**

**Appendix 10** contains an individual representation, this person has also signed the petition (Appendix 8).

- 3.3 The review is further supported by Metropolitan Police. See **Appendix 11**.
- 3.4 An interested party or a responsible authority can trigger a review at any time, but the grounds must be relevant to the licensing objectives. The form of the application, and the advertisement of the review are the subject of regulations (The Licensing Act 2003 (Premises Licences and Club Premises Certificate) Regulations 2005). In addition, the licensing authority has to satisfy itself of certain matters in relation to the Licensing Act 2003. The team leader of licensing Mr. John Edward Cruse is the delegated officer who deals with this on behalf of the licensing authority. All the matters stated in 3.15 were considered before any representations were accepted for inclusion in this report.
- 3.5 The Licensing Act 2003 requires that the Licensing Authority satisfies itself that it should not reject the grounds for a review because:
  - The ground is not relevant to one or more of the licensing objectives
  - In the case of an application by a local resident that the application is frivolous, vexatious or repetitious.
- 3.6 The review was advertised by a blue poster, next to the premises, by the Licensing Section. This was periodically monitored by the Section to

- ensure it was on continuous display, and replaced as necessary. It was also advertised at Mulberry Place, 5 Clove Crescent, London E14 2BG.
- 3.7 The party that triggers the review must notify the licence holder and responsible authorities.
- 3.8 The procedure for a review can be summarised as follows:
  - A review is triggered by a responsible authority or interested party
  - Consultation is conducted for 28 full days
  - Other responsible authorities or interested parties may join in the review
  - Members conduct a hearing
  - Members make a determination
  - All the parties to the review have the right of appeal to the magistrates court (i.e. the licence holder, the person who triggered the review and those who have made a representation).

### 4.0 The Premises

- 4.1 The premises licence was issued on 18<sup>th</sup> May 2006 and amended on 3<sup>rd</sup> October 2007 by way a variation application in August of the same year to include the first floor area with the existing licence. A copy of the current licence is contained in Appendix 12
- 4.2 The premises are shown in maps contained in **Appendix 13**.

#### 5.0 Representations

- This hearing is required by the Licensing Act 2003, because relevant 5.1 representations have been made by local residents, Environmental Protection, Planning Department and Police.
- 5.2 Only representations that relate to the following licensing objectives are
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance
  - the protection of children from harm
- In the view of the interested party and the responsible authorities it is necessary to achieve the licensing objectives of the prevention of public nuisance and the prevention of crime and disorder.
- The Solicitor acting on behalf of the premises licence holder TWOLINK LTD has made a representation for and on behalf of the licence holder See Appendix14.

### 6.0 Licensing Officer Comments

- 6.1 The Governments advice in relation to reviews is contained in Appendix 1. Members must consider all the evidence and then decide from the following alternatives:
  - Take no further action as they do not consider it proportionate to do so
  - Impose conditions (including altering existing permissions) that relate to problems which they consider have been identified and which are necessary and proportionate to ensure that the licensing objectives are met
  - Suspend the licence for a period
  - Revoke the licence completely
- 6.2 The licence should only be suspended or revoked if Members believe that alterations to the existing licence, including imposing new conditions does not have a reasonable prospect of ensuring that the licensing objectives are met.
- 6.3 Members should bear in mind that conditions may not be imposed for any purpose other than to meet the licensing objectives.
- 6.4 In all cases the Members should make their decision on the civil burden of proof that is "the balance of probability."
- 6.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.

### 7.0 Legal Comments

- 7.1 The Council's legal officer will give advice at the hearing.
- 8.0 Finance Comments
- 8.1 There are no financial implications in this report.

9.0 Appendices

Appendix 1 Guidance issued under Section 182 by the

Department for Sport, Culture and Media Affairs

for reviews

Appendix 2 Guidance Issued by the Department for Culture

Media and Sport under Section 182 of the

Licensing Act 2003 concerning Crime and Disorder

Appendix 3 London Borough of Tower Hamlets Licensing

Policy in relation to the prevention of Crime and

Disorder

Appendix 4 London Borough of Tower Hamlets Policy in

relation to the prevention of Public Nuisance

Appendix 5 **Review Application** 

Appendix 6 Representation of Planning Department

Appendix 7 Guidance Issued by the Department for Culture

Media and Sport under Section 182 of the Licensing Act 2003 concerning Planning and

**Building Control** 

Appendix 8 List of residents making representations by way of

a petition

**Appendix 9** Petition

Appendix 10 Individual representation letters

Appendix 11 Representation of Metropolitan police

**Appendix 12** Copy of Current Premises Licence

Appendix 13 Maps and photos showing the premises and

surrounding area

# Guidance Issued by the Department for Culture Media and Sport under Section 182 of the Licensing Act 2003

## POWERS OF A LICENSING AUTHORITY ON THE DETERMINATION OF A REVIEW

- 11.15 The 2003 Act provides a range of powers for the licensing authority on determining a review that it may exercise where it considers them necessary for the promotion of the licensing objectives.
- 11.16 The licensing authority may decide that no action is necessary if it finds that the review does not require it to take any steps necessary to promote the licensing objectives. In addition, there is nothing to prevent a licensing authority issuing an informal warning to the licence holder and/or to recommend improvement within a particular period of time. It is expected that licensing authorities will regard such warnings as an important mechanism for ensuring that the licensing objectives are effectively promoted and that warnings should be issued in writing to the holder of the licence. However, where responsible authorities like the police or environmental health officers have already issued warnings requiring improvement either orally or in writing that have failed as part of their own stepped approach to concerns, licensing authorities should not merely repeat that approach.
- 11.17 Where the licensing authority considers that action under its statutory powers are necessary, it may take any of the following steps:

  To modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times;
  - to exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption);
  - to remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;
  - to suspend the licence for a period not exceeding three months;
  - to revoke the licence.

- 11.18 In deciding which of these powers to invoke, it is expected that licensing authorities should so far as possible seek to establish the cause or causes of the concerns which the representations identify. The remedial action taken should generally be directed at these causes and should always be no more than a necessary and proportionate response.
- 11.19 For example, licensing authorities should be alive to the possibility that the removal and replacement of the designated premises supervisor may be sufficient to remedy a problem where the cause of the identified problem directly relates to poor management decisions made by that individual.
- 11.20 Equally, it may emerge that poor management is a direct reflection of poor company practice or policy and the mere removal of the designated premises supervisor may be an inadequate response to the problems presented. Indeed, where subsequent review hearings are generated by representations, it should be rare merely to remove a succession of designated premises supervisors as this would be a clear indication of deeper problems which impact upon the licensing objectives.
- 11.21 Licensing authorities should also note that modifications of conditions and exclusions of licensable activities may be imposed either permanently or for a temporary period of up to three months. Temporary changes or suspension of the licence for up to three months could impact on the business holding the licence financially and would only be expected to be pursued as a necessary means of promoting the licensing objectives. So, for instance, a licence could be suspended for a weekend as a means of deterring the holder from allowing the problems that gave rise to the review to happen again. However, it will always be important that any detrimental financial impact that may result from a licensing authority's decision is necessary and proportionate to the promotion of the licensing objectives.

## REVIEWS ARISING IN CONNECTION WITH CRIME

11.22 A number of reviews may arise in connection with crime that is not directly connected with licensable activities. For example, reviews may arise because of drugs problems at the premises or money laundering by criminal gangs or the sale of contraband or stolen goods there or the sale of firearms. Licensing authorities do not have the power to judge the criminality or otherwise of any issue. This is a matter for the courts of law.

The role of the licensing authority when determining such a review is not therefore to establish the guilt or innocence of any individual, but to ensure that the crime prevention objective is promoted. Reviews are part of the regulatory process introduced by the 2003 Act and they are not part of criminal law and procedure. Some reviews will arise after the conviction in the criminal courts of certain individuals but not all. In any case, it is for the licensing authority to determine whether the problems associated with the alleged crimes are taking place on the premises and affecting the promotion of the licensing objectives. Where a review follows a conviction, it would also not be for the licensing authority to attempt to go behind any finding of the courts, which should be treated as a matter of undisputed evidence before them.

- 11.23 Where the licensing authority is conducting a review on the ground that the premises have been used for criminal purposes, its role is solely to determine what steps should be taken in connection with the premises licence, for the promotion of the crime prevention objective. It is important to recognise that certain criminal activity or associated problems may be taking place or have taken place despite the best efforts of the licensee and the staff working at the premises and despite full compliance with the conditions attached to the licence. In such circumstances, the licensing authority is still empowered to take any necessary steps to remedy the problems. The licensing authority's duty is to take steps with a view to the promotion of the licensing objectives in the interests of the wider community and not those of the individual holder of the premises licence.
- 11.24 As explained above, it is not the role of a licensing authority to determine the guilt or innocence of individuals charged with licensing or other offences committed on licensed premises. There is therefore no reason why representations giving rise to a review of a premises licence need be delayed pending the outcome of any criminal proceedings. As stated above, at the conclusion of a review, it will be for the licensing authority to determine on the basis of the application for the review and any relevant representations made, what action needs to be taken for the promotion of the licensing objectives in respect of the licence in question, regardless of any subsequent judgment in the courts about the behaviour of individuals.

- 11.25 There is certain criminal activity that may arise in connection with licensed premises, which the Secretary of State considers should be treated particularly seriously. These are the use of the licensed premises:
  - for the sale and distribution of Class A drugs and the laundering of the proceeds of drugs crime;
  - for the sale and distribution of illegal firearms;
  - for the evasion of copyright in respect of pirated or unlicensed films and music, which does considerable damage to the industries affected; for the purchase and consumption of alcohol by minors which impacts on the health, educational attainment, employment prospects and propensity for crime of young people;
  - for prostitution or the sale of unlawful pornography;
  - by organised groups of paedophiles to groom children;
  - as the base for the organisation of criminal activity, particularly by gangs;
  - for the organisation of racist activity or the promotion of racist attacks;
  - for unlawful gaming and gambling; and
  - for the sale of smuggled tobacco and alcohol.
- 11.26 It is envisaged that licensing authorities, the police and other law enforcement agencies, which are responsible authorities, will use the review procedures effectively to deter such activities and crime. Where reviews arise and the licensing authority determines that the crime prevention objective is being undermined through the premises being used to further crimes, it is expected that revocation of the licence even in the first instance should be seriously considered. We would also encourage liaison with the local Crime and Disorder Reduction Partnership.
- 11.27 It should be noted that it is unlawful to discriminate or to refuse service on grounds of race or by displaying racially discriminatory signs on the premises. Representations made about such activity from responsible authorities or interested parties would be relevant to the promotion of the crime prevention objective and justifiably give rise to a review.

# Guidance Issued by the Department for Culture Media and Sport under Section 182 of the Licensing Act 2003

### **Crime and Disorder Act 1998**

- 1.28 All local authorities must fulfil their obligations under section 17 of the Crime and Disorder Act 1998 when carrying out their functions as licensing authorities under the 2003 Act.
- 1.29 Section 17 is aimed at giving the vital work of crime and disorder reduction a focus across the wide range of local services and putting it at the heart of local decision-making. It places a duty on certain key authorities, including local authorities and police and fire and rescue authorities to do all they reasonably can to prevent crime and disorder in their area.
- 1.30 The Government believes that licensing authorities should, as a matter of good practice, involve Crime and Disorder Reduction Partnerships (CDRPs) in decision-making in order to ensure that statements of licensing policy include effective strategies that take full account of crime and disorder implications.

### **Pool Conditions**

Guidance Issued by the Department for Culture Media and Sport under Section 182 of the Licensing Act 2003

#### Annex D

Conditions relating to the prevention of crime and disorder It should be noted in particular that it is unlawful under the 2003 Act:

- knowingly to sell or supply or attempt to sell or supply alcohol to a person who is drunk
- · knowingly to allow disorderly conduct on licensed premises
- for the holder of a premises licence or a designated premises supervisor knowingly to keep or to allow to be kept on licensed premises any goods that have been imported without payment of duty or which have otherwise been unlawfully imported
- to allow the presence of children under 16 who are not accompanied by an adult between midnight and 5am at any premises licensed for the sale of alcohol for consumption on the premises, and at any time in premises used exclusively or primarily for the sale and consumption of alcohol.

Conditions enforcing these arrangements are therefore unnecessary.

### **CORE PRINCIPLES**

- When applicants are preparing their operating schedules or club operating schedules, responsible authorities are considering applications and licensing authorities are considering applications following the receipt of relevant representations, they should consider whether the measures set out below are necessary to promote the licensing objectives.
- Any risk assessment to identify necessary measures should consider the individual circumstances of the premises (including local knowledge) and take into account a range of factors including:
  - the nature and style of the venue;
  - the activities being conducted there;
  - · the location; and
  - the anticipated clientele.

## Under no circumstances should licensing authorities regard these conditions as standard conditions to be automatically imposed in all cases.

- 1. Any individual preparing an operating schedule or club operating schedule is at liberty to volunteer any measure, such as those below, as a step they intend to take to promote the licensing objectives. When measures are incorporated into the licence or certificate as conditions, they become enforceable under the law and any breach could give rise to prosecution.
- Licensing authorities should carefully consider conditions to ensure that they are not only necessary but realistic, practical and achievable, so that they are capable of being met. Failure to comply with any conditions attached to a licence or certificate is a criminal offence, which on conviction would be punishable by a fine of up to £20,000 or up to six months imprisonment or both. As such, it would be wholly inappropriate to impose conditions outside the control of those responsible for the running of the premises. It is also important that conditions which are imprecise or difficult to enforce should be avoided.
- It should be borne in mind that club premises operate under codes of discipline to ensure the good order and behaviour of members and that conditions enforcing offences under the Act are unnecessary.

## CONDITIONS RELATING TO THE PREVENTION OF CRIME AND DISORDER

### Text/Radio pagers

Text and radio pagers connecting premises licence holders, designated premises supervisors, managers of premises and clubs to the local police can provide for rapid response by the police to situations of disorder which may be endangering the customers and staff on the premises.

Pagers provide two-way communication, allowing licence holders, managers, designated premises supervisors and clubs to report incidents to the police, and the police to warn those operating a large number of other premises of potential trouble-makers or individuals suspected of criminal behaviour who are about in a particular area. Pager systems can also be used by licence holders, door supervisors, managers, designated premises supervisors and clubs to warn each other of the presence in an area of such people.

The Secretary of State recommends that text or radio pagers should be considered for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. These conditions may also be appropriate and necessary in other areas.

It is re police	commended that a condition requiring the text/radio pager links to the should include the following requirements:
	the text/pager equipment is kept in working order at all times; the pager link is activated, made available to and monitored by the designated premises supervisor or a responsible member of staff at all times that the premises are open to the public:
	any police instructions/directions are complied with whenever given;
	all instances of crime or disorder are reported via the text/radio pager link by the designated premises supervisor or a responsible member of staff to an agreed police contact point.

### **Door supervisors**

Conditions relating to the provision of door supervisors and security teams may be valuable in:

preventing the admission and ensuring the departure from the
premises of the drunk and disorderly without coucing forth and it
recoping out individuals excluded by court have or by the license to the
ocal of mily and excluding inose suspected of corning illegal and
carrying offensive weapons; and
maintaining orderly queuing outside venues. Where the presence of
upervisors conducting socurity activities is the presence of
upervisors conducting security activities is to be a condition of a licence,
means that they would have to be registered with the Committee to the
ity, conditions may also need to deal with:

	the number of supervisors;
	the displaying of name badges;
	the carrying of proof of registration:
□ and	where, and at what times, they should be stationed on the premises;
	whether at least one female supervisor should be available (for example, if female customers are to be given body searches).

Door supervisors also have a role to play in ensuring public safety (see Part 2) and the prevention of public nuisance (see Part 4).

#### **Bottle bans**

Glass bottles may be used as weapons to inflict serious harm during incidents of disorder. A condition can prevent sales of drinks in glass bottles for consumption on the premises. This should be expressed in clear terms and include the following elements:

- no bottles containing beverages of any kind, whether open or sealed, shall be given to customers on the premises whether at the bar or by staff service away from the bar;
- no customers carrying open or sealed bottles shall be admitted to the premises at any time that the premises are open to the public (note: this needs to be carefully worded where off-sales also take place); In appropriate circumstances, the condition could include exceptions, for example, as follows:
- but bottles containing wine may be sold for consumption with a table meal by customers who are seated in an area set aside from the main bar area for the consumption of food.

Bottle bans may also be a relevant necessary measure to promote public safety (see Part 2).

## Plastic containers and toughened glass

Glasses containing drinks may be used as weapons and in untoughened form, can cause very serious injuries. Where necessary, consideration should therefore be given to conditions requiring the use of safer alternatives which inflict less severe injuries. Location and style of the venue and the activities carried on there are particularly important in assessing whether a condition is necessary. For example, the use of glass containers on the terraces of some outdoor sports grounds may obviously be of concern, and similar concerns may also apply to indoor sports events such as boxing matches. Similarly, the use of plastic containers or toughened glass may be a necessary condition during the televising of live sporting events, such as international football matches, when there may be high states of excitement and emotion fuelled by alcohol.

The use of plastic or paper drinks containers and toughened glass may also be relevant as measures necessary to promote public safety (see Part 2).

## Open containers not to be taken from the premises

Drinks purchased in licensed premises or clubs may be taken from those premises for consumption elsewhere. This is lawful where premises are licensed for the sale of alcohol for consumption off the premises. However, consideration should be given to a condition preventing customers from taking alcoholic and other drinks from the premises in open containers (eg glasses and opened bottles) for example, by requiring the use of bottle bins on the premises. This may again be necessary to prevent the use of these containers as offensive weapons in surrounding streets after individuals have left the premises.

Restrictions on taking open containers from the premises may also be relevant necessary measures to prevent public nuisance (see Part 4).

#### **CCTV**

The presence of CCTV cameras can be an important means of deterring and detecting crime at and immediately outside licensed premises. Conditions should not just consider a requirement to have CCTV on the premises, but also the precise sitting of each camera, the requirement to maintain cameras in working order, and to retain recordings for an appropriate period of time.

The police should provide individuals conducting risk assessments when preparing operating schedules with advice on the use of CCTV to prevent crime.

### Restrictions on drinking areas

It may be necessary to restrict the areas where alcoholic drinks may be consumed in premises after they have been purchased from the bar. An example would be at a sports ground where the police consider it necessary to prevent the consumption of alcohol on the terracing during particular sports events. Conditions should not only specify these areas, but indicate the circumstances in which the ban would apply and times at which it should be enforced.

Restrictions on drinking areas may also be relevant necessary measures to prevent public nuisance (see Part 4).

#### Capacity limits

Capacity limits are most commonly made a condition of a licence on public safety grounds (see Part 2), but should also be considered for licensed premises or clubs where overcrowding may lead to disorder and violence. If such a condition is considered necessary, door supervisors may be needed to ensure that the numbers are appropriately controlled (see above).

### Proof of age cards

It is unlawful for children under 18 to attempt to buy alcohol just as it is unlawful to sell or supply alcohol to them. To prevent these crimes, it may be necessary for certain licensed premises to require the production of "proof of age" before sales are made. The Secretary of State strongly supports the PASS accreditation system which aims to approve and accredit various proof of age schemes that are in existence. This ensures that such schemes maintain high standards, particularly in the area of integrity and security. While conditions may refer directly to PASS accredited proof of age cards, they should also allow for the production of other proof, such as photo-driving licences, student cards and passports.

Since many adults in England and Wales do not currently carry any proof of age, the wording of any condition will require careful thought. For example, many premises have adopted the "Challenge 21" or other similar initiatives. Under the "Challenge 21" initiative those premises selling or supplying alcohol require sight of evidence of age from any person appearing to be under the age of 21 and who is attempting to buy alcohol. Making this a licensing condition would ensure that most minors — even those looking older — would need to produce appropriate proof of age before making a purchase.

Proof of age may also be relevant and necessary to protect children from harm (see Part 5).

### Crime prevention notices

It may be necessary at some premises for notices to be displayed which warn customers of the prevalence of crime which may target them. Some premises may be reluctant to volunteer the display of such notices for commercial reasons. For example, in certain areas, a condition attached to a premises licence or club premises certificate might require the display of notices at the premises which warn customers about the need to be aware of pickpockets or bag snatchers, and to guard their property. Similarly, it may be necessary for notices to be displayed which advise customers not to leave bags unattended because of concerns about terrorism. Consideration could be given to a condition requiring a notice to display the name of a contact for customers if they wish to report concerns.

### **Drinks promotions**

Licensing authorities should not attach standardised blanket conditions promoting fixed prices for alcoholic drinks to premises licences or club premises certificates in an area as this is likely to breach competition law. It is also likely to be unlawful for licensing authorities or police officers to promote voluntary arrangements of this kind as this can risk creating cartels.

However, conditions specifically designed to address irresponsible drinks promotions or discounting at individual premises may be permissible provided they are necessary for the promotion of the licensing objectives. Licensing authorities should be aware that there may often be a very fine line between responsible and

irresponsible promotions. It is therefore vital that they consider these matters objectively in the context of the licensing objectives and before pursuing any form of restrictions at all, take their own legal advice.

#### Signage

It may be necessary for the normal hours at which licensable activities are permitted to take place under the terms of the premises licence or club premises certificate to be displayed on or immediately outside the premises so that it is clear if breaches of these terms are taking place.

Similarly, it may be necessary for any restrictions on the admission of children to be displayed on or immediately outside the premises to deter those who might seek admission in breach of those conditions.

## Large capacity venues used exclusively or primarily for the "vertical" consumption of alcohol (HVVDs)

Large capacity "vertical drinking" premises, sometimes called High Volume Vertical Drinking establishments (HVVDs), are premises which have exceptionally high capacities, used primarily or exclusively for the sale and consumption of alcohol, and little or no seating for patrons.

Where necessary and appropriate, conditions can be attached to licences for these premises which require adherence to:

- a prescribed capacity;
- an appropriate ratio of tables and chairs to customers based on the capacity;
- the presence of security staff holding the appropriate SIA licence or exemption (see paragraphs 10.58-10.64) to control entry for the purpose of compliance with the capacity limit.

## Licensing Policy Adopted by the London Borough of Tower Hamlets

- 5.1 Licensed premises, especially those offering late night/early morning entertainment, alcohol and refreshment for large numbers of people, can be a source of crime and disorder problems.
- In addition to the requirements for the Licensing Authority to promote the licensing objectives, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonable can to prevent crime and disorder in the Borough.

### London Borough of Tower Hamlets Policy in relation to the prevention of Public Nuisance

### **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Sections 8.1 of the Licensing Policy).

While all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (See Section 12.11).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly
- Conditions controlling the use of explosives, pyrotechnics and fireworks
- Conditions controlling the placing of refuse
- Conditions controlling noxious smells
- Conditions controlling lighting (this needs to be balanced against potential crime prevention benefits)

### Police Powers

Part 8 of the Licensing Act 2003 enables a senior police officer to close down a premises for up to 24 hrs. A premises causing a nuisance resulting from noise emanating from the premises.

## Guidance Issued under Section 182 of the Licensing Act 2003

The Licensing Policy has adopted the recommended Pool of Conditions as permitted (13.20 and Annex D).

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.36) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.38).

### Other Legislation

The Environmental Protection Act 1990, Part 111 gives Environmental Health Officers the power to deal with statutory nuisances.

The Anti-social Behaviour Act 2003, Sections 40 and 41 give Environmental Health Officers the power of closure up to 24 hours in certain circumstances.

This form should be completed and forwarded to:

London Borough of Tower Hamlets, Licensing Section, Mulberry Place (AH),PO BOX 55739,5 Clove Crescent, London E14 1BY

Application for the review of a premises licence or club premises certificate under the Licensing Act 2003

## PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

of applicant) apply for the review of a premises licence under section 51 / apply for the review of a club premises certificate under section 87 of the Licensing Act 2003 for the premises described in Part 1 below (delete as applicable)

Part 1 - Premises or club premises details

Postal address of premises or club premises, on if				
Postal address of premises or club premises, or if none, ordnance survey map reference or description BEALN BLANKET BABYLON				
GROUND AND FIRST FLOOR				
19-23 BETHNAL GREEN ROAD				
Post town Post code (if known)				
LONDON E1	6LA			
Name of premises licence holder or club holding club premises certificate (if known)				
Number of premises licence or club premises certificate (if known)				
Part 2 - Applicant details				
l am	Please tick yes			
1) an interested party (please complete (A) or (B) below) 0 MAY 2003				
C:\Documents and Settings\christopher\Local Settings\Temporary Internet				
Files\OLK1F3\ReviewofPremisesLicenceEmailVersion.doc	9			

b) a body represer c) a person involv	in the vicinity of the prem ting persons living in the ed in business in the vicin nting persons involved in	vicinity of the premises	the premises	8000
2) a responsible author	rity (please complete (C) l	pelow)		П
3) a member of the club	o to which this application	relates (please complete	(A) below)	
	DIVIDUAL APPLICANT	(fill in as applicable) Other title		
Surname		(for e	example, Rev)	
CHRISTOU		First names THEOFYL	oS	
I am 18 years old or			Please tick yes	· ·
Current postal address if different from premises address	17 BETH.	JAL GREEN !	ROAO,	
Post Town	London	Postcode	E1 61	.A
Daytime contact tele	phone number	0207 23	6 7111	
E-mail address (optional)	Christophere	Pswin Moore.	Com	

(B) DETAILS OF OTHER APPLICANT	
Mr Mrs Miss Miss Other tit	
Surname First names	r example, Rev)
CHRISTOU GEORG	INA
I am 18 years old or over	Please tick yes
Current postal address if different from premises address	EN ROAD
Post Town Postcode	F1 /11
Dorting	E1 6LA
Daytime contact telephone number	236 7111
(optional) Christopher & Swin Moore	2.Com
(C) DETAILS OF RESPONSIBLE AUTHORITY APPLICANT	
Name and address	
Telephone number (if any)	
E-mail (optional)	

Please tick one or m	ore boxes
1) the prevention of crime and disorder	П
2) public safety	
3) the prevention of public nuisance	<b>5</b>
4) the protection of children from harm	
Please state the ground(s) for review (please read guidance note1)	
PLEAS SEE ATTACHED.	
The state of the s	

This application to review relates to the following licensing objective(s)

Please provi	de as much	information as r	ossible to sunno	rt the annlication	(please read guidance no		•
		•	заррог	аррисанон	(picase read guidance no	ote 2)	
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Have you made an application for review relating to this pr	remises before	Please tick ? yes □
If yes please state the date of that application		
	Day Month	Year Year

were and w	nen you	presentations before relating to this premises please state what they made them	-
ILEASE	SEE	AMACHEO.	
			1

#### **GROUNDS FOR REVIEW**

#### **INTRODUCTION**

Mr and Mrs Christou (the applicants) reside at 17 Bethnal Green Road, London, E1 6LA. They run a café on the ground floor, live on the first floor and run a bed and breakfast business on the second and third floors. Mr Christou is in his early 70s and Mrs Christou is in her mid 60s. The applicants have resided at 17 Bethnal Green Road since 1976.

The licensed premises in question trade under the name 'Beach Blanket Babylon' (BBB) it is located at 19-23 Bethnal Green Road, London, E1 6LA. The premises comprise a restaurant and bar on the ground floor and basement. The premises have also recently traded on the first floor.

The applicants live adjacent and adjoined to the premises to the left (See photograph 1). The applicants bedroom is at the front of the applicants building as shown in photograph 1.

The premises hold a licence authorising the supply of alcohol between 10:00 and 01:00 the following morning, Sunday to Wednesday. On Thursday to Saturday, the premises are licensed for alcohol sales from 10:00 to 03:00.

On no more than 12 occasions per calendar year, the premises are entitled to apply for an additional hour beyond the standard timing. This is subject to approval by the police.

The premises are licensed for late night refreshment to the same terminal hour. The premises are also licensed for live music, recorded music, the provision of facilities for making music and the provision of facilities for dancing from 01:00 to the same terminal hour set out above.

The premises are entitled to remain open to the public for an additional half hour after the terminal hour.

#### **GROUNDS OF REVIEW**

The applicants ask that the licensing authority review the premises licence. At the very least the applicants request that the authority:

- i. vary the hours for which the premises are licensed to impose a terminal hour for licensable activity of 01:00 at the latest
- ii. impose additional conditions on the licence to control the intolerably loud music

- iii. impose conditions to properly regulate the chaotic informal mini cab rank which operates outside the premises after closing time. The cabs, their customers and staff from BBB assemble directly below the applicants' bedroom window.
- iv. remove the "non standard timings" from the premises licence.
- v. limit the premises licence to apply to the ground floor and basement only: due to the increased noise nuisance caused to the applicants by use of the first floor and the fact that the premises are flouting their planning permission by trading above the ground floor.
- vi. restrict the hours when bottles and other rubbish are emptied into bins.

The applicants have repeatedly suffered nuisance from music at the premises since BBB began trading in October 2007. The music from the ground floor and basement is audible in the bedroom and the bass vibration can be felt there. In addition to this the music and vibration is also audible in the passageway of the applicants' premises leading from the first to the second floor and also on the second floor itself. The music continues late at night and in the early hours of the morning. Obviously this prevents sleep. The nuisance from music is a breach of condition 7 of the premises licences. This condition requires: "......... any noise from music should be controlled as to be inaudible in neighbouring residences.

Customers from BBB also congregate on the doorstep of the applicants' premises even though the applicants have asked the door staff at BBB not to allow this. The applicants have since BBB began trading repeatedly suffered noise nuisance from customers leaving the premises late at night and from the BBB door staff directing the customers to mini cabs. Nuisance is also caused by customers smoking outside the applicants' premises. The applicants have found that cigarette smoke rises into their bedroom from under the canopy at the premises. The licensee is either unable or unwilling to control customers leaving the premises and its staff who deal with this issue.

The applicants have since BBB began trading repeatedly suffered noise nuisance from mini cabs parked outside the applicants' premises with engines running and horns signalling to customers. The mini cabs also carry out u-turns in Bethnal Green Road which are extremely dangerous. This noise nuisance is exacerbated by customers, staff, drivers and door staff noisily congregating around the mini cabs. This noise nuisance therefore occurs directly below the applicants' bedroom windows (See photograph 2). This is in breach of condition 3 of the premises licence: "a dedicated taxi firm will be available to take patrons away from the premises quickly and quietly".

Noise is caused very late by rubbish being nosily discarded. Nuisance is also caused by the mess around the premises' bins (See photograph 3). This nuisance has been witnessed by Environmental Health Officers from the Council on more than one occasion. BBB have been warned regarding the matter by the Council's Environmental Health Department but the position continues.

The premises have since trading flagrantly ignored the conditions imposed by the council's planning department.

Specifically the premises are in breach of condition 3 of the planning permission. Condition 3 requires noise insulation to be approved by local authority and made prior to the commencement of the use. At the moment the plans have not yet been submitted, far less the work completed.

The premises are also in breach of condition 2, namely that the use is allowed only during the hours of 08:00 to 00:00, Monday to Thursday, 08:00 to 01:00 Friday and Saturday and 09:00 to 00:00 on a Sunday.

The premises are also in breach of their planning permission as it applies only to A3 use on the basement and ground floor. The authorised use of the upper floors remains as a garment factory yet recently the first floor has been used for an art projection which caused an even greater noise nuisance as the event was directly opposite the applicants' bedroom (See white windows in photograph 1)

The applicants are well aware that planning matters per se are not relevant to the licensing authority's functions under the Licensing Act 2003. The applicants have carefully considered paragraphs 13.65, 13.65 and 13.66 of the revised DCMS guidance in this regard, and the parallel provisions of the Tower Hamlets statement of licensing policy.

The relevance of the repeated breaches of the planning permission is that the premises are trading unlawfully and as a direct result are causing public nuisance.

The DCMS guidance is clear that premises must not trade beyond their planning hours, even where the premises licence otherwise authorises such activity see guidance, paragraph 13.67.

The breach of planning is therefore relevant both as a direct form of crime and disorder, in relation to the prevention of public nuisance and as evidence of the premises general reluctance to trade lawfully. The breach of planning permission therefore directly impacts upon the licensing objectives. The applicants note paragraph 14.6 of the Tower Hamlets statement of licensing policy which states that premises should not "cut across" planning decisions or appeals. This is precisely what BBB are doing.

#### INFORMATION IN SUPPORT OF THE APPLICATION

Since BBB began trading, the applicants have suffered noise nuisance on a regular basis. This nuisance has taken the form of:

Music from the premises which is clearly audible with in the applicants' bedroom at 03:00 and beyond preventing sleep. The noise is intolerably loud and the vibrations from the bass music can at times be felt in the bedroom. This is caused by the premises breaching their premises licence, planning permission hours and planning conditions and breach of conditions.

Loud noise from BBB customers, BBB staff and cab drivers awaiting trade from BBB customers on the street directly below the applicants' bedroom from midnight to 04:00 and beyond, thus preventing sleep. This is caused by an inability or unwillingness on the part of the licence holder to properly manage dispersal from the premises in breach of the premises licence.

Noise is caused very late by rubbish being nosily discarded particularly bags of empty bottles. Nuisance is also caused by the mess and broken glass around the premises' bins (See photographs 3).

The applicants have tried repeatedly to deal with these problems by speaking with staff at the premises but to no avail. The applicants have worked throughout with the Council's Planning Department and Environmental Health Department but despite their assistance, the premises are unwilling to trade lawfully and unable or unwilling to trade without causing serious, sustained and repeated nuisance to the applicants.

This nuisance has been consistent and unrelenting. The nuisance is particularly bad on most Thursday, Friday and Saturday nights. Below is a selection of some of the incidents of noise nuisance and poor management from BBB. This is not intended to be a comprehensive list as it is impractical to set out every instance in which sleep has been disturbed and the applicants' enjoyment of their home seriously interfered with.

These instances provide ample evidence of how the premises repeatedly breach their premises licence and the conditions of planning permission as set out in the grounds of review.

The premises were granted a licence on 30.03.2007. No representations were made in relation to the application. The licence was varied on 02.08.07. The applicants were unaware of the application and no representation was made.

Problems began as soon as the premises commenced trading.

On 12.10.07, the applicants had cause to complain to the local authority as extremely loud music caused disturbance within the applicants' bedroom. The music was clearly audible within the applicants' bedroom and was preventing sleep. The music continued well into the early hours. Further disturbance was caused afterwards by customers leaving the premises and causing noise nuisance on the street. The applicants complained to the operators of the premises but were told that it was the opening night and there was nothing that could be done about the noise. A complaint was made to the Council's Environmental Health Department.

On 02.12.07 the premises caused noise which disturbed the applicants. In particular music was audible in the applicants' bedroom up to 03:00. Customers standing outside BBB and bottles being discarded caused particular disturbance in the early hours of the morning. This was reported to the Council's Planning Department.

On 08.12.07 the problems at the premises continued as ever. On this occasion, music was audible and preventing sleep in the applicants' bedroom up to 03:00. A Mr Morat from the Environmental Health Department of the Council attended and witnessed the usual chaos caused by the mini cabs servicing the premises. These vehicles caused a crowd of people to congregate in the recess under the applicants' bedroom window at ground floor level. The premises door staff exacerbated the noise by shouting on the street, specifically calling customers to cabs. This continued beyond 03:00.

Over the weekend of 15/16 December 2007, the applicants were disturbed by noise from the premises. The music was again audible within the applicants' bedroom and was intolerably loud. Environmental Health Officers attended but by 02:30, the music had been turned down. The officers did witness the ongoing problems with the mini cabs parked outside the premises. Officers also witnessed the noise nuisance caused by staff discarding bottles and spoke to the BBB staff in this respect.

On 20.12.07 a further complaint was made to the Council's Planning Department. Noise from the premises had been particularly bad the previous night. Music could be heard at 02:30 and the premises were open until 03:00.

On 06.01.08, noise from the premises was notably worse. The noise continued beyond 03:00. It was again so loud as to prevent sleep. Further noise was caused by customers leaving and rubbish being thrown loudly into bins by BBB staff. Again the Council were informed and asked whether enforcement action was to be taken against the premises.

On 27.01.08 the noise from BBB was very loud and audible in the applicants' bedroom preventing sleep. In desperation, the applicants had called their son, Mr Christopher Christou to come over. Mr Christopher Christou had been assisting the applicants in corresponding with the Council and in dealing with the premises. Mr Christou agreed to attend and film the premises so as to have evidence to present to the Council. Whilst filming the premises at 02:00, Mr Christou was approached and told to stop filming by BBB staff. Both he and his camera were pushed by BBB staff, resulting in a struggle in Sclater Street as staff from BBB attempted to stop Mr Christou from filming. Mr Christou has reported the matter to the police and to the Security Industry Authority as the BBB doormen do not have their SIA badges visible

and have refused to give out their names when asked. The noise nuisance was reported to the Council.

During the early hours of 03.02.08, the applicants were woken after 01:00 by very loud music audible in their bedroom. Mrs Christou asked a doorman if the music could be turned down. She was told in a rude manner to go back to bed. The noise continued until 03:00. The matter was reported to the Council.

On 14.02.08, BBB was open until 04:00 as part of the London Fashion Week and the applicants were disturbed. Again very loud music was played. Customers from the premises were outside in large numbers causing a commotion in the street queuing to get in from the entrance to BBB along a red carpet which ran past the applicants' premises. Complaint was made to the Council. The premises had requested permission to remain open later than permitted but this had been refused. The premises were visited that night by Mr Cain Duncan from the Council's Planning Department who witnessed the breach of conditions and the problems caused by the premises.

On 16.02.08, music was audible in the applicants' bedroom until 02:00. Music had been unacceptably loud beyond Midnight over that weekend.

In the early hours of Sunday 09.03.08, the premises were open beyond 02:00 and the applicants were disturbed. Christopher Christou was present on this occasion and he witnessed the disturbance. In addition to disturbance from music, an unruly crowd gathered outside the premises awaiting mini cabs. The drivers of these cabs continually activate their horns, despite the hour and make noise as they reverse, turn and drive off taking customers home as part of the piecemeal and disorganised dispersal from BBB.

These complaints were again forwarded to the Council.

On the weekend of the 15.03.08, the applicants were disturbed by the premises. The music was audible into the early hours of the morning in the applicants' bedroom. The same happened on the Sunday morning. The applicants understand that the Police were summoned to the premises as there had been a disturbance in the early hours. The matter was reported to the Council.

On the Thursday, Friday, Saturday and Sunday nights of March 2008 (27, 28, 29 and 30<sup>th</sup> March), music could be heard to a level that disturbed the applicants well after 23:00. The noise was turned down at around 02:00.

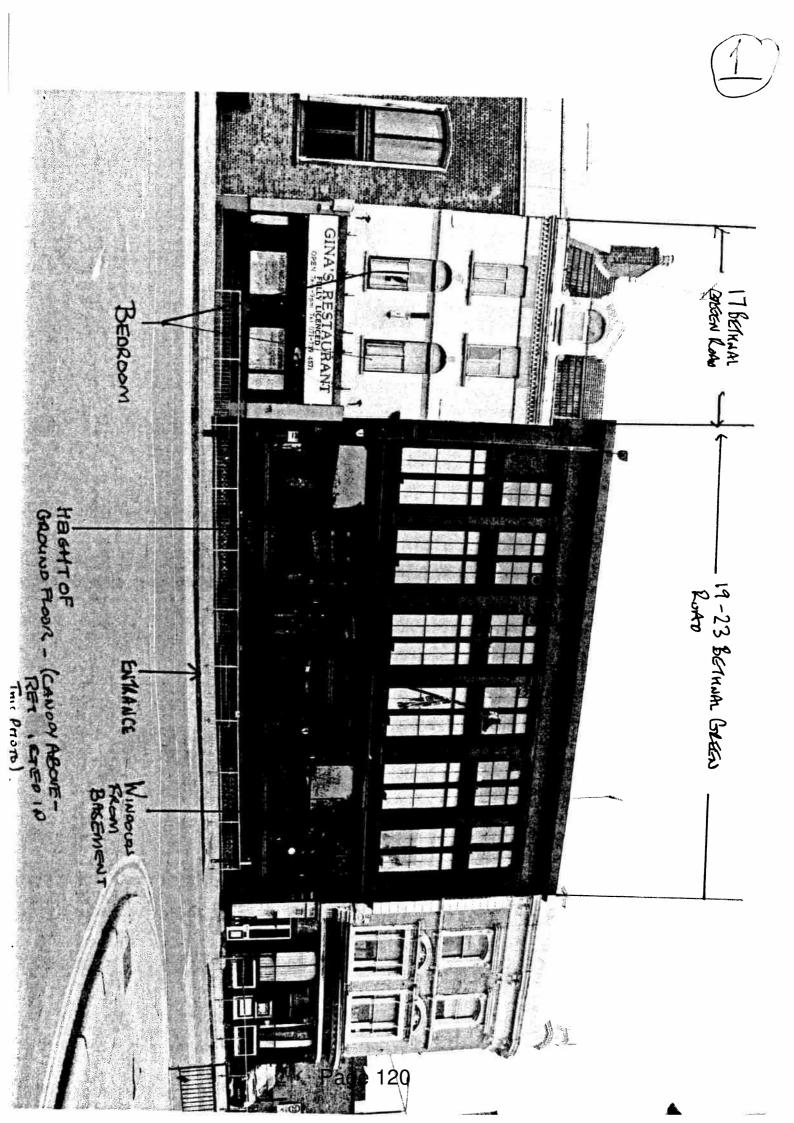
On 14.04.08, Mr Duncan attended at the premises on a visit. He noticed the noise caused by mini cabs tooting, customers shouting and waiting for taxis on the street and door staff shouting. This all occurred under the applicants' window and at around 01:30.

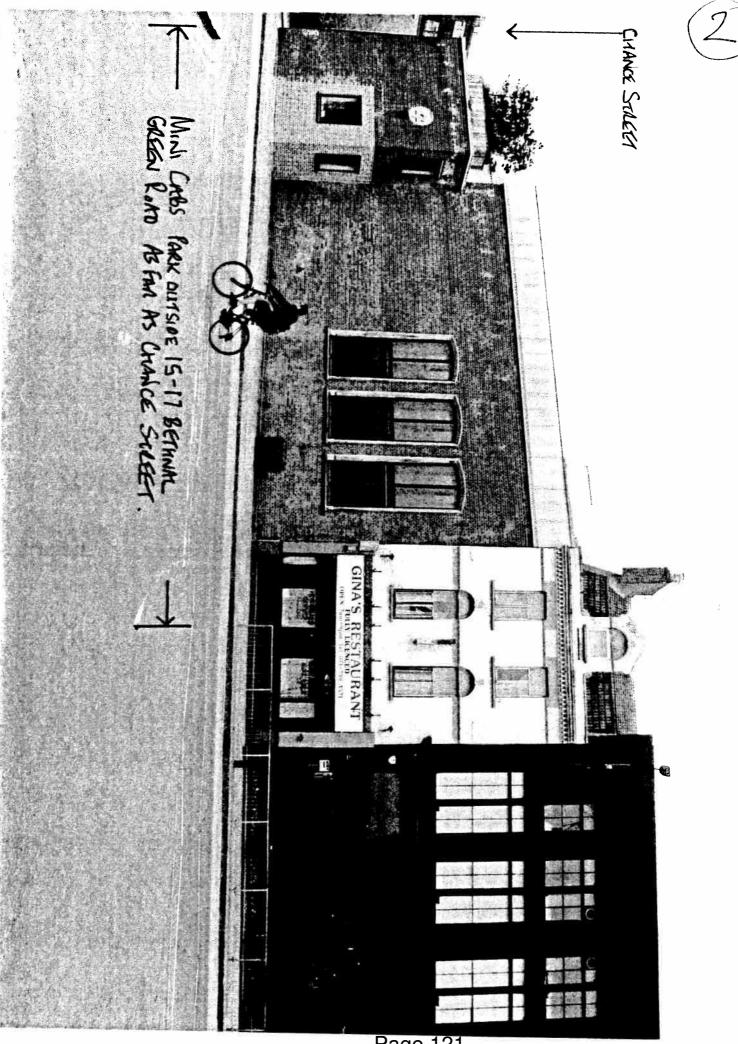
On 17.04.08 the disturbance to the applicants this time was mainly caused by the use of the first floor for an art projection. The applicants were informed by the catering staff at BBB that over 750 people had been invited to the event. The noise caused by the art projection itself was intolerable and this was followed by the usual fiasco with

the mini cabs. The noise went on well into the early hours and again the matter was reported to the Council.

Now that the weather is getting better the applicants have found that they have to leave their windows closed at night because of the nuisance which is being caused.

I have sent copies of this form and enclosures t licence holder or club holding the club premise	Please tick to the responsible authorities and the premises es certificate, as appropriate	yes 📈
I understand that if I do not comply with the ab	ove requirements my application will be rejected	
ON THE STANDARD SCALE UNDI	ONVICTION TO A FINE UP TO LEVEL ER SECTION 158 OF THE LICENSING A ENT IN OR IN CONNECTION WITH THE	ACT
Part 3 - Signatures (please read guidance i	note 3)	
note 4). It signing on benalt of the applicant	r or other duly authorised agent (please read guidand please state in what capacity.	ce
Signature T. Christou	g Christou	
Date 8th MAY 2008		
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Contact name (where not previously given) a application (please read guidance note 5)	and address for correspondence associated with this	s
Post town	Post code	
Telephone number (if any)		
If you would prefer us to correspond with yo (optional)	u using an e-mail address your e-mail address	





Page 121









Tower Hamlets

Your ref: JB/3640 My ref: PA/06/00923

4 August, 2006

Aidan McLernon

Cunnane Town Planning

67 Strathmore Road Teddington Middlesex TW11 8UH Development & Renewal

Town Planning

Mulberry Place (AH) Anchorage House

PO Box 55739 5 Clove Crescent

London E14 1BY

www.towerhamlets.gov.uk

Enquiries to:

Nathan Te Pairi 020 7364 2503

Tel: Fax:

020 7364 2503

TH:

2902

Town and Country Planning Act 1990 (as amended)
Town and Country Planning (General Development Procedure Order) 1995
Dear Sir/Madam.

#### REFUSAL OF PLANNING PERMISSION

In accordance with the Act mentioned above, Tower Hamlets Council as Local Planning Authority hereby gives notice of its decision to REFUSE permission for the development referred to in the schedule to this notice, and shown on the submitted plans and particulars.

Your attention is drawn to the following statement of applicants' rights arising from the refusal of planning permission.

#### (1) APPEAL TO THE SECRETARY OF STATE

If you are aggrieved by the decision to refuse permission for the proposed development, then you can appeal to the Secretary of State for the Environment under section 78 of the Town and Country Planning Act 1990. If you want to appeal then you must do so within six months of the date of this notice using a form which you can get from the Planning Inspectorate, Temple Quay House, 2 The Square, Temple Quay, Bristol, BS1 6PN (Tel. 0117 372 6372). The Secretary of State can allow a longer period for giving notice of an appeal, but he will not normally be prepared to exercise this power unless there are special circumstances which excuse the delay in giving notice of appeal. The Secretary of State need not consider an appeal if it appears to him that the local planning authority could not have granted planning permission for the proposed development or could not have granted it without the conditions it imposed, having regard to the statutory requirements, to the provisions of the development order and to any directions given under the order. In practice, the Secretary of State does not refuse to entertain appeals solely because the decision of the local planning authority was based on a direction given by him.

#### (2) PURCHASE NOTICE

If either the local planning authority or the Secretary of State for the Environment refuses permission to develop land or grants it subject to conditions, the owner may claim that they can neither put the land to a reasonably beneficial use in its existing state nor can they render the land capable of a reasonably beneficial use by the carrying out of any development which has been or would be permitted. In these circumstances, the owner may serve a purchase notice on the Council in whose area the land is situated. This notice will require the Council to purchase their interest in the land in accordance with the provisions of Part VI of the Town and Country Planning Act 1990.

#### (3) COMPENSATION

In certain circumstances compensation may be claimed from the Council of the London Borough of Tower Hamlets if permission is refused or granted subject to conditions by the Secretary of State for the Environment on appeal or on a reference of the application to him. The circumstances in which such compensation is payable are set out in Section 114 of the Town and Country Planning Act 1990.

Yours faithfully

Stephen Irvine

Development Control Manager



2005-2006
Promoting Racial Equality
Getting Closer to Communities
2004-2005
Supporting Social Care Workers
2003-2004
Community Cobesion



Corporate Director Development and Renewal Emma Peters



#### **Appeal Decision**

Site visit made on 6 February 2007

#### by Philip Major BA(Hons) DipTP MRTPI

an Inspector appointed by the Secretary of State for Communities and Local Government

The Planning Inspectorate
4/11 Eagle Wing
Temple Quay House
2 The Square
Temple Quay
Bristol BS1 6PN
\$2 0117 372 6372
e-mail: enquiries@planning-inspectorate.qsi.gov.uk

Date: 22 February 2007

#### Appeal Ref: APP/E5900/A/06/2026842 19-23 Bethnall Green Road, London E1 6LA.

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to
  grant planning permission under section 73 of the Town and Country Planning Act 1990 for the
  development of land without complying with conditions subject to which a previous planning
  permission was granted.
- The appeal is made by Leisurestyle London Limited against the decision of the Council of the London Borough of Tower Hamlets.
- The application Ref: PA/06/00923, dated 12 June 2006, was refused by notice dated 4 August 2006.
- The application sought planning permission for the change of use from light industrial (garment industry) to A3 use for lower and upper ground floors only without complying with a condition attached to planning permission Ref: PA/04/01868, dated 8 February 2005.
- The condition in dispute is No 8 which states that: The restaurant use hereby permitted shall not be carried out other than between the hours of 8:00am and 12:00 midnight Mondays to Saturdays and 9:00am and 11:30pm on Sundays.
- The reason given for the condition is: To safeguard the amenity of the adjoining premises and the area generally in accordance with Unitary Development Plan Policy HSG15.

Summary of Decision: The appeal is dismissed.

#### Main Issue

1. The main issue in the appeal is whether the disputed condition is necessary and reasonable in order to protect the living conditions of nearby residents, with particular reference to noise and disturbance.

#### **Planning Policy**

- 2. The development plan includes the Tower Hamlets Unitary Development Plan of 1998 (UDP). Policy ART1 is supportive of entertainment uses, subject, amongst other things, to compliance with Policy DEV2 and the use not resulting in unacceptable nuisance in residential areas. Policy DEV50 explains that noise generation will be a material consideration in considering development proposals, and one of the objectives of Policy DEV2 is to protect the amenity of residential occupiers. These general objectives are being taken forward in the Preferred Options of the Core Strategy and Development Control Development Plan Document, though as this is at an early stage it can be given little weight. Policy T16 of the UDP, amongst other matters, indicates that in considering development proposals account will be taken of danger or significant inconvenience to pedestrians.
- 3. The London Plan is also part of the development plan and through Policy 3D.4 supports, where appropriate, night time entertainment activities. Policy 4A.14 encourages the

- 9. I recognise that one nearby establishment closes at that time on Saturday and Sunday mornings, but this appears to be the only one in the immediate vicinity. Consequently if the appeal premises remained open until 0200 on Saturday and Sunday mornings the intensification of numbers people on the streets around the site would be likely to be significantly increased. It seems to me that this would make a noticeable difference to the noise climate at that time, and as a result would, in my judgement, be likely to cause undue disturbance to residents. This would run counter to the objectives of UDP Policies ART1 and DEV2.
- 10. In short, therefore, I recognise that this is an area where some external night time noise might be expected, but I consider that the suggested time of 0200 would not be an appropriate closing time and would cause harm to residential amenity. Although the appellant has indicated a willingness to accept a condition of a 2400 closing time on Sundays, no time other than 0200 has been considered by the Council, or local residents, in relation to Friday and Saturday nights. Without such consideration I consider that it would be unwise to vary the extant planning permission in a manner which would fundamentally change the nature of the permission. Consequently, in view of my conclusion in the previous paragraph relating to the likelihood of harm being caused I do not consider that it would be acceptable to revise the current opening hours.

#### **Other Matters**

11. The Council is concerned that the proposed development would lead to difficulties outside the premises by causing congestion on the footway and interrupting flows of pedestrians. However, since the premises have a planning permission for the use I am not satisfied that simply altering the closing time of the premises would make any material difference to the situation outside in terms of congestion. It seems to me that customers would arrange to make their way home at whatever time they leave, and I acknowledge that this is an accessible location with transport options. In any case the footway outside the premises is wide and capable of taking high levels of pedestrian traffic. Consequently I do not find that the proposal would cause any material harm in this respect.

#### Conclusions

12. Although I have not found harm in terms of likely congestion, this does not outweigh the harm which would result from the extension of opening hours proposed. For the reasons given above and having regard to all other matters raised, I conclude that the appeal should be dismissed.

#### **Formal Decision**

13. I dismiss the appeal.

Philip Major

**INSPECTOR** 



My ref: PA/07/01270

14 August, 2007

Ms L. Doran Cushman & Wakefield 43-45 Portman Square London **W1A 3BG** 

Development & Renewal

Town Planning

Mulberry Place (AH) Anchorage House

PO Box 55739 5 Clove Crescent

London E14 1BY

www.towerhamlets.gov.uk

Enquiries to: Nathan Te Pairi Tel: 020 7364 2503 020 7364 5415

Fax: TH:

2902

Town and Country Planning Act 1990 (as amended) Town and Country Planning (General Development Procedure Order) 1995 Dear Sir/Madam.

#### CONDITIONAL PERMISSION FOR DEVELOPMENT

In accordance with the Act and Order mentioned above, Tower Hamlets Council as Local Planning Authority hereby gives notice of its decision to grant permission for the development referred to in the schedule to this notice and as shown on the submitted plans and

You are advised that this permission does not modify or extinguish any covenants, easements or other restrictions applying to or affecting the land, or the rights affecting the land, or the rights of any other person entitled to the benefits thereof. You are also advised that this permission does not relieve you of the need to obtain any approval necessary under the Building Act 1984, Building Regulations 2000, or the related legislation. In this connection was about despited to the benefits thereof. You are also advised that this connection was about despited to the Building Act 1984, Building Regulations 2000, or the related legislation. permission does not relieve you or the need to obtain any approval necessary under the building Act 1964, building Regulations 2000, or other related legislation. In this connection you should contact the Head of Building Control, Mulberry Place (AH) Anchorage House, PO Box 55739, 5 Clove Crescent, London, E14 1BY (020 7364 5241) for advice or guidance on the necessity for obtaining building regulation

Applicants are reminded of the need to comply with the provisions of Part II of the London Building Acts (Amendment) Act 1939 in order to Applicants are reminded of the need to comply with the provisions of Part II of the London Building Acts (Amendment) Act 1939 in order to obtain official postal addresses. This should be carried out at least one month prior to the completion of the exterior works. Details of the development, including site and block plans should be sent to the Assistant Director (Street Services), Mulberry Place (AH) Anchorage

Your attention is drawn to the following statement of applicants' rights:-

#### 1) Appeals to the Secretary of State

If you are aggreed by this decision you may appeal to the Secretary of State for the Environment in accordance with Section 78 of the Town and Country Planning Act 1990. If you want to appeal then you must do so within six months of the date of this notice, using a form which you can get from the Planning Inspectorate, Temple Quay House, 2 The Square, Temple Quay, Bristol, BS1 6PN (Tel 0117) 372 6372). The Secretary of State can allow a longer period for giving notice of an appeal, but he will not normally be prepared to use this power 63/2). The Secretary of State can allow a longer period for giving notice of an appeal, but he will not normally be prepared to use this power unless there are special circumstances which excuse the delay in giving notice of appeal. The Secretary of State need not consider an appeal if it seems to him that the local planning authority could not have granted planning permission for the proposed development or could not have granted it without the conditions it imposed, having regard to the statutory requirements, to the provisions of the development order and to any directions given under the order. In practice the Secretary of State does not refuse to consider appeals solely because the local planning authority based its decision on a direction given by him.

If either the local planning authority or the Secretary of State for the Environment refuses permission to develop land or grants it subject to conditions, the owner may claim that they can neither put the land to a reasonably beneficial use in its existing state nor can they render the conditions, the owner may death that they can hence put the lating to a reasonably beneficial use by the carrying out of any development which has been or would be permitted. In these circumstances, the owner may serve a purchase notice on the Council in whose area the land is situated. This notice will require the Council to purchase their interest in the land in accordance with the provisions of Part VI of the Town and Country Act 1990.

#### 3) Compensation

In certain circumstances compensation may be claimed from the local planning authority if permission is refused or granted subject to conditions by the Secretary of State on appeal or on reference of the application to him. These circumstances are set out in Section 114 and

Michael Kiely Head of Development Decisions



2007 - 2008 School Improver

2003 - 2007 Beacon Awards





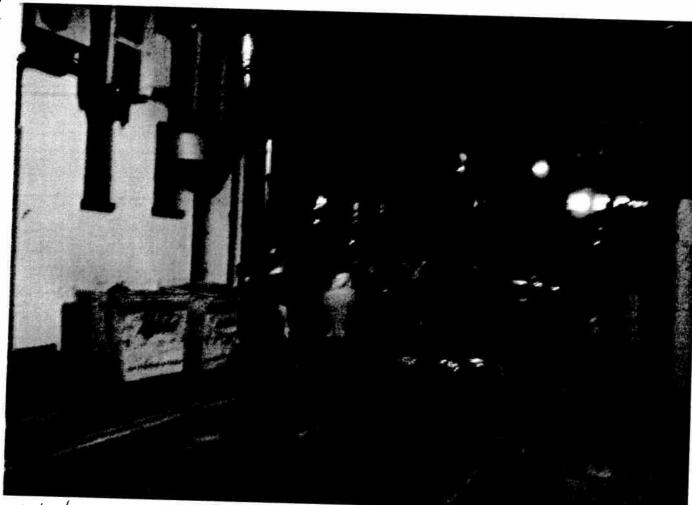
Corporate Director Development and Renewal **Emma Peters** 

- You must only carry out the use allowed by this permission within the following times:-
  - 8.00am to 12.00 midnight on Monday to Thursdays;
  - 8.00am to 1.00am on Fridays and Saturdays; and
  - 9.00am to 12.00 midnight on Sundays.

To safeguard the amenity of adjacent residents and the area generally and to meet the requirements of policies DEV50 and DEV2 in the London Borough of Tower Hamlets Unitary Development Plan (adopted December 1998):

#### **Informatives:**

 You are advised that the planning conditions attached to PA/04/1868, dated 08/02/2005 remains unchanged or affected by this variation of Condition 8 reference PA/07/1270 hereby approved.



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## **Appendix 7**

## Guidance Issued by the Department for Culture Media and Sport under Section 182 of the Licensing Act 2003 concerning Planning and Building Control

#### PLANNING AND BUILDING CONTROL

- 13.64 The statement of licensing policy should indicate that planning, building control and licensing regimes will be properly separated to avoid duplication and inefficiency. Applications for premises licences for permanent commercial premises should normally be from businesses with planning consent for the property concerned. However, applications for licences may be made before any relevant planning permission has been sought or granted by the planning authority.
- 13.65 The planning and licensing regimes involve consideration of different (albeit related) matters. For instance, licensing considers public nuisance whereas planning considers amenity. As such licensing applications should not be a re-run of the planning application and should not cut across decisions taken by the local authority planning committee or following appeals against decisions taken by that committee. Licensing committees are not bound by decisions made by a planning committee, and vice versa.
- 13.66 The granting by the licensing committee of any variation of a licence which involves a material alteration to a building would not relieve the applicant of the need to apply for planning permission or building control where appropriate.
- 13.67 There are also circumstances when as a condition of planning permission, a terminal hour has been set for the use of premises for commercial purposes. Where these hours are different to the licensing hours, the applicant must observe the earlier closing time. Premises operating in breach of their planning permission would be liable to prosecution under planning law.
- 13.68 Proper integration should be assured by licensing committees, where appropriate, providing regular reports to the planning committee on the situation regarding licensed premises in the area, including the general impact of alcohol related crime and disorder. This would enable the planning committee to have regard to such matters when taking its decisions and avoid any unnecessary overlap. A planning authority may also make representations as a responsible authority as long as they relate to the licensing objectives.

## **Appendix 8**

Name	Address		Postcode
J. Charlie,	81 Redchurch St	London	E16.IT
Rachel Whitebread ( 2B Chance Street	2B Chance Street	London	E1 6.JT
Marcus Taylor	2A Chance Street	London	E1 6JT
James Harkins	8 Moseley House, Camlet London	London	E1 7HA
Tim Noble	2-4 Chance Street	London	E1 6JT
Sue Webster	2-4 Chance Street	London	E16.1T
Adam Dant	15 Club Row	London	F. 5
Hassan Abdullah	25 Bethnal Green Rd	London	E1 61 A
Shaun Meikle	28-30 Bethnal Green Rd London	London	<u>П</u>
Alan Gilmore	28-30 Bethnal Green Rd London	London	i Ш
Michel Lassarre	25a Bethnal Green Rd	London	E2 6LA

## **Appendix 9**

REVIEW OF PREMISES LICENCE UNDER THE LICENSING ACT 2003 I support the application by Mr and Mrs Christou dated 8th May 2008 to the London Borough of Tower Hamlets regarding the review of the

	Signature	ET (C-Mylhand) CRE	
	Address	2.B CHANCE STREET E.1 65T 2A CHANCE STREET EI 65T	
-	Name (PLEASE PRINT)	RAMEL WHITELEND CBE MARCUS TAYLOR	

# REVIEW OF PREMISES LICENCE UNDER THE LICENSING ACT 2003

I support the application by Mr and Mrs Christou dated 8<sup>th</sup> May 2008 to the London Borough of Tower Hamlets regarding the review of the above Premises Licence.

Name (PLEASE PRINT)	Address	Signature
7		
GHMES HARICINS	8 MORESLAY HOUSE	Ofresh of his
		and Morris
	Longon 12,2.	
-1	To M.A.	

REVIEW OF PREMISES LICENCE UNDER THE LICENSING ACT 2003 i support the application by Mr and Mrs Christou dated 8th May 2008 to the London Borough of Tower Hamlets regarding the review of the

	Signature			ma Well
Address		6-4 CHANCE ST	2-4 CHANCE ST	LONDIN ET 6'57
Name (PLEASE PRINT)	1.M NORIK	SUE WEBSTER		

# REVIEW OF PREMISES LICENCE UNDER THE LICENSING ACT 2003

I support the application by Mr and Mrs Christou dated 8<sup>th</sup> May 2008 to the London Borough of Tower Hamlets regarding the review of the above Premises Licence.

Name (PLEASE PRINT)	Address	Signature
A DAM DANT	Is club Row e2	
11		
		-

# REVIEW OF PREMISES LICENCE UNDER THE LICENSING ACT 2003

i support the application by Mr and Mrs Christou dated 8th May 2008 to the London Borough of Tower Hamlets regarding the review of the

Name (PLEASE PRINT)	Address	Signature
MICHEL LASSERRE	25 BETHWAL GREEN ROAD	
HASSAN Abdullah	25 Sethnal Gum Rosal	Hass
		,

REVIEW OF PREMISES LICENCE UNDER THE LICENSING ACT 2003 l support the application by Mr and Mrs Christou dated 8<sup>th</sup> May 2008 to the London Borough of Tower Hamlets regarding the review of the

Name (PLEASE PRINT)	Address	Signature
Shawn Medide Acon Gilmone	28.30 Bahnal Green RD (Har2) 28-30 Bethnal Green Rd (Righ	Market

### Re: 19-23 BETHNAL GREEN RUAN TSS/LIC/037023

Have you made an application for review relating	g to this premises before	re
--	---------------------------	----

Please tick? yes

If yes please state the date of that application

Day	Month	Year	7
<u> </u>			1 1 1

	If you have made representations before relating to this premises please state what they were and when you made them				
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14

Have you made an application for review relating to this premises before

Please tick? yes

If yes please state the date of that application

Day	Month	Year	

If you have made representations before relating to this premises please state what they were and when you made them

LEKE SEE AMALUCO.

Author

Finite

(NARCH)

S. Hagner

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14

# Beach Blanket Babylon

# 19-23 Bethnal Green Road, London, E1 6LA

NUISANCE	REMEDY
NOISE FROM MUSIC	<ul> <li>Vary Premises Licence so terminal hour is 1.00 a.m.</li> </ul>
	• There be no new admissions or re-entry to the premises, except for staff after Midnight. (If not – "drinking up" time of 30 minutes at 12:30 p.m.)
	<ul> <li>Premises Licence to exclude non-standard timings</li> </ul>
	<ul> <li>No application shall be made for an Extended Hours Order or Special Hours Certificate unless application is made at least 3 weeks prior and neighbours notified</li> </ul>
	<ul> <li>Vary the Licence so that it does not apply to the first floor including for the avoidance of doubt the terrace. (Premises details in current Licence do not refer to basement?)</li> </ul>
	<ul> <li>No application shall be made to licence the whole or any part of the first floor of the premises or to use it as a public part of the business</li> </ul>
	<ul> <li>Alcohol supplied in the basement should only be supplied to persons taking table meals for consumption as an ancillary to a meal</li> </ul>

---

	<ul> <li>Noise and vibration must not be audible outside the premises at anytime</li> </ul>
	<ul> <li>That in consultation with Environmental Protection a noise limiter be employed in a separate and remote (from the volume control) lockable cabinet and be fitted to the music amplification system in the basement and ground floors with noise levels set by a competent person / acoustician and set for inaudibility within adjacent properties; no supplementary sound system to be used without a full risk assessment and prior notice given to Tower Hamlets Environmental Protection Team</li> </ul>
	<ul> <li>That only instruments that have the ability to be used through the sound limiter be allowed at the premises unless otherwise agreed in advance with Tower Hamlets Environmental Protection Department</li> </ul>
	<ul> <li>Noise limiting devices, once set, cannot be reset or adjusted without consultation with Environmental Protection</li> </ul>
	<ul> <li>The front doors of the premises must be kept closed except for access and egress. All windows must also be kept closed. Door staff must supervise to ensure that doors and windows are maintained closed so far as possible when public entertainment is taking place.</li> </ul>
	<ul> <li>That remedial works be undertaken to the building fabric to reduce airborne noise breakout within 2 months</li> </ul>
OTHER NOISE	Canopy be retracted no later than Midnight

<ul> <li>Not to allow patrons to queue up or congregate outside the frontage of Bethnal Green Road or Whitby Street</li> </ul>
<ul> <li>That measures be complemented to ensure that patrons cannot take glass or open containers outside the premises</li> </ul>
<ul> <li>That the amount of people going outside the venue to smoke shall be limited to no more than five at any one time and only for a maximum of ten minutes each with signage advising of this placed in a designated smoking area not near 17 Bethnal Green Road</li> </ul>
That measures be implemented aimed to discouraging antisocial behaviour
<ul> <li>That all instances of crime or disorder or nuisance are reported by the designated premises supervisor or responsible member of staff</li> </ul>
<ul> <li>That the Licence Holder ensure that the details of all complaints are recorded in an occurrence book</li> </ul>
<ul> <li>Taxi and mini-cab drivers and other drivers waiting to collect patrons from the premises shall be directed not to park in that part of Bethnal Green Road fronting 15 – 25 Bethnal Green Road, Chance Street. Whitby Street and Club Row</li> </ul>
<ul> <li>The sounding of car horns must also be discouraged</li> </ul>
<ul> <li>Clear and legible notices must be displayed at exits and other circulatory arears requesting patrons to leave the premises having regards to the needs of the local residents, in particular emphasing the need to refrain from shouting and slamming car doors. (wider than existing condition)</li> </ul>

	• That there be a comprehensive CCTV system installed within 2 months that ensures that ALL AREAS for the licenced premises are monitored, including the frontage in Bethnal Green Road and the rear of the premises in Whitby Street, and all entry points and which enables formal identification of every person entering in any light condition, all cameras shall minimum of 31 days with time and date stamping recordings shall be made available to duly authorised Tower Hamlets Council Officer or a Police Officer together with facilities for request
	<ul> <li>That the Designated Premises Supervisor provide the police and Tower Hamlets         Environmental Protection Department with a disposal policy and comply with its contents to         ensure that all patrons leave the premises and the vicinity quickly and quietly</li> </ul>
	<ul> <li>That the Licence holder provide and maintain a dedicated telephone number of the Designated Premises Supervisor for use by any responsible authority or any person who may wish to make a complaint. This number shall be provided to the Licensing Authority, Police and Local Residents Association. The Licence holder shall ensure that any changes to these details are sent to all parties within seven days</li> </ul>
RUBBISH DISPOSAL	<ul> <li>Refuse, including bottles or cans, shall not be deposited by staff outside the premises or collected from the premises between 22:00 and 08:00</li> </ul>
	<ul> <li>Wheelie bins to be kept on the pavement outside the rear of the premises and shall not be allowed to obstruct the roadway in Whitby Street</li> </ul>

# **Appendix 10**

#### Hassan Abdullah 1 Club Row London E1 6LA

London Borough of Tower Hamlets The Licensing Section Mulberry Place (AH) PO BOX 55739 5 Clove Crescent London E14 1BY

London, 23<sup>rd</sup> May 2008

Dear Sir or Madam,

I am a resident who lives next to the premises of Beach Blanket Babylon and I would like to take the opportunity to write to the Tower Hamlets Licensing Section to voice my concern over the way the operators are running the venue.

BBB opened for trade in October 2007 and I am pleased to see that the operators have not been granted the late opening hours they hoped for by the Planning Office. They currently have the permission to open from 08:00am till 12:00 midnight Mondays to Thursdays, from 08:00am until 01:00am Fridays and Saturdays and from 9am till 12:00 midnight on Sunday from the Planning Department. Unfortunately your department has granted them a 03:00am license. It is really unfair to us residents that your department has not liaised with the planning department as now Beach Blanket Babylon feels they can open till whatever time they like. The residents have written to your office prior to the granting of the license about the fact that Robert Newmark and his son have both been disqualified and that they have been banned from holding a license in Westminster Council, but we were told that all this has no significance. Look at all the problems they are now causing. Tower Hamlets are willing to accept rejects from Westminster Council, it is a disgrace.

It is now a fact that the venue does not have a proper management of its clientele and its waste management.

#### Facts:

- The noise level has recently been increased by the fact Beach Blanket Babylon does not have air-conditioning at all. They open their windows at the rear of the main room overlooking Whitby Street and the noise is disturbing residents on Club Row and Redchurch Street.
- Their clientele gather outside for smoking creating a lot of noise right through the end of the night screaming and laughing without restraint. The clients block the public path and create an intimidating presence, forcing the public to use the busy road in order to pass by. An accident will be inevitable. The door staff has been approached several times as well as the management but has not shown any sympathy.

2 9 MAY 2008

- The minicabs are parking all over the street especially on zigzag lines and double yellow lines which slow the traffic and encourage the other drivers passing by to sound their horns to show their discontent or to prevent any accident.
- The minicabs are always arguing between themselves to get the most trade.
- The clientele from Beach Blanket Babylon is extremely loud and do not careless that they are in a residential area. They argue with cab drivers, they try to regroup themselves to move on to another venue to finish their night and that take a considerable amount of time and increase the noise level till very late.
- The rubbish taken out by the staff is often dumped on the back street regardless their bins are full or not and the noise of glass bottles emptied straight into the containers is unbearable.
- The police and an ambulance have been called several times to their premises to deal with drunken customers and many fights have broken out between clients and the staff. There was a lot of blood.
- The area is also suffering from all the party goers going from Hoxton to Brick Lane who are urinating and vomited on our door steps, fighting and screaming in the street until early hours in the morning and Beach Blanket Babylon is a main contributor to this.
- The Sunday market starts at 3am on Sunday mornings.
- The fish factory start trading at 4am Monday to Friday

I ask the Licensing Section to take into account the fact that Beach Blanket Babylon has shown no respect to the residents in the area since its opening; they are attracting a young drunk and boisterous crowd they cannot manage. All staff of Beach Blanket Babylon are as unhelpful as possible when approached by the residents or the local authorities and they have done nothing to solve or reduce the nuisance they cause.

Beach Blanket Babylon has open for 8 months now and is making a clear statement about how much they care for their environment. It is clearly not their concern and did not show they can handle their current licence.

Yours sincerely,

Hassan Abdullah

#### Hassan Abdullah 1 Club Row London E1 6LA

London Borough of Tower Hamlets The Licensing Section Mulberry Place (AH) PO BOX 55739 5 Clove Crescent London E14 1BY

London, 05<sup>th</sup> June 2008

Dear Sir or Madam,

I have written to you on the 23<sup>rd</sup> May 2008 to make a representation for the review of the license of Beach Blanket Babylon; i was reading some reviews on Beach Blanket Babylon on <a href="https://www.mytowerhamlets.co.uk">www.mytowerhamlets.co.uk</a> and came across the following reviews about the type of clientele they attract and **their clients who have witnessed the fights.** Please see the document enclosed herewith and i would like to add these reviews to my representation.

Yours sincerely,

Hassan Abdullah

The first section of the section of

#### REVIEW POSTED ON WWW.MYTOWERHAMLETS.CO.UK

#### Beach Blanket Babylon Shoreditch

Beach Blanket Babylon Shoreditch

19-23 Bethnal Green Road, Shoreditch, E1 6LA T 020 7749 3540

www beachblanket co.uk

email: reservations@beachblanket.co.uk

\* Opening soon

Book Beach Blanket Babylon Shoreditch Now Reviews (71 in total) Write a Review Patricia Holmes said on 04th June



"I was also there one of the nights there was a fight in Beach Blanket Babylon. It looked like the staff were really up for a fight. The clients were less than desirable and there were lots of of dodgy things nappening in the dingry toilets. This is certainly not a place that Shoreditch can be proud of. The food and drinks are dreadful and really overpriced. The worst thing though is the staff and the fight that ensued between clients and staff alike. Couple of my friends credit cards had money withdrawn from it after that night. It seems that its not the first time it has happened as a read the same incident occured on another website dedicated to bbb. This place is an embarresment to a once hip and trendy Shoreditch. Bbb is the beginning of the decline of the area. Its such a shame as there are many great places to go to in this area."

#### Christophe Almagro said on 31st May



"I just wanted to say the same about the fight that happend at BBB on that sunday night a few weeks ago. We were grateful just to leave the place after all hel broke loose. There were chairs in the air and it seemed like a western movie but instead of a saloon filled with cowboys it was this place filled with Hooligans. There was no sign of security and from what i heard from the staff is that the management are cutting down on staff and security becuase of financial problems from the owners. What a shame! I feel sorry for Shoreditch. A place where I felt safe to go anywhere for years!"

someone who got removed last time said on 25th May



"Rubbish rubbish rubbish Worst place in england.

Horrible people

Like Ben Appord & Sophie Knight. Read the reviews down below These people dont exist All the good reviews here are posted by management

Sad.

agree, disagree? post a comment or reply

#### Olivia Reed said on 23rd May

"Beach blanket is a truly awful place. The food fared no better than pub grub and the service is better in a motorway cafe, at least they smile there and don't think they are the center of the universe as the staff in beach blanket do. The worst thing for me besides the food and service were the bridge and tunnel clientele. As my meal neared its hornfic completion, all hell broke loose as there was a huge fight. Everyone seem to be involved including the staff. I had never been so frightened in my life. We feit trapped and could not pass the entrance as the fight was in full swing there. The police was called thankfully. There were ambulances and police everywhere. I was just relieved to get out of there. The local council should really keep an eye on this place as the staff informed me that fights are frequent here. Needless to say you will not be seeing me or my friends here ever again. Yucky, mucky place."

agree, disagree 7 post a comment or repry



# **Appendix 11**

Your reference:

Our reference:

Date: 4th June 2008



Metropolitan Police Service
Tower Hamlets Division (HT)

Licensing Office
Bethnal Green Police Station
12 Victoria Park Square
London E2

Tel: (020) 8 217 4118

Fax:

Jackie Randall (Licensing)
London Borough of Tower Hamlets
Mulberry Place(AH)
PO Box 55739
5 Clove Cresent,
London, E14 1BY

Dear Madam,

#### Re: Review of Premises Licence Beach Blanket Babylon, 19-23 Bethnal Green Road, E2

I write with reference to the above application.

The Metropolitan Police as a responsible authority have read the above application for review and would like to make the following representation on the grounds of prevention of crime and disorder and prevention of public nuisance.

#### History

On the 27<sup>th</sup> January 2008, an incident occurred outside Beach Blanket Babylon, whereby a resident alleged common assault by a door supervisor.

On the 2<sup>nd</sup> March 2008, police were called to an assault at the premises. Officers from the Community Safety Unit contacted the licensing unit regarding concerns that a door supervisors actions led to a female receiving a serious arm injury that needed hospital treatment. Investigating Officers also stated that there was no CCTV at the premises.

On the 10<sup>th</sup> March 2008, following the calls to police and the allegation that the premises was breaching a licence condition with regard to CCTV, police from the licensing office attended the premises to meet with the DPS Graham Rebak.

There was CCTV in place but was found to be inadequate. It did not cover the whole premises and was far too dark to be of any evidential use. The date was set at 21<sup>st</sup> September 2006. Mr Rebak was informed that it was a condition of his licence to have CCTV and that the system he had in place needed replacing. We agreed a completion date of the 20<sup>th</sup> March for a new CCTV installation.

Whilst at this meeting I questioned Mr Rebak regarding his management procedures. I was informed that there was no search policy at the premises, as he did not consider it necessary, as it was not "a Club". There was no premises licence displayed at the premises and when asked about an incident

book he could not produce one. A copy of the Metropolitan Safe and Sound Document was left with him to advise him re crime prevention measures.

Following this meeting, I wrote to Mr Rebak outlining my findings and advising him that his search/door procedures should be reassessed in light of the incident on the 2<sup>nd</sup> March.

On the 5<sup>th</sup> May 2008 police were called to a fight at the premises where three victims received cuts and bruises. This incident had occurred in the basement of the premises whereby glasses had been used in the offence. All victims were very drunk, the bar manager had not seen the incident occur.

#### **Observations**

The basement has a DJ booth and dance floor and contains a VIP area to the rear. The ground floor operates as a restaurant.

It would appear from speaking with management that the basement can be hired for parties but with a minimum spend of £500, not necessarily including food. People can go into the basement to drink, they do not have to eat in the restaurant.

Customers can only go onto the pavement in Bethnal Green Road to smoke, and at the end of the evening taxis are called from the front of the premises.

The premise only employs two door supervisors.

When the premises has been observed whilst on late licensing visits, there is usually a large crowd congregating at the front of the premises.

#### Recommendations.

#### **CCTV**

The premises was visited on the 27<sup>th</sup> May and the CCTV system had been installed. Further conditions relating to CCTV should be added to the licence (see attached)

#### Searching/Door Supervisors

The police attach a list of conditions that should be added to the premises licence to prevent crime and public nuisance. The premises does operate as "a club" in the basement and as such a search policy should be introduced at the premises. In order for this to be done, there should be an increase to at least four door supervisors. Two should be used for searching, one should be outside preventing public nuisance and the fourth should be used to patrol the basement area.

#### Hours

Due to the nuisance that has been caused and the previous calls to police, the terminal hour should be reduced.

Mon -Thurs and Sun to midnight

Friday and Saturday until 0100.

#### **Dispersal**

Management should look at the allocation of taxis. Customers requiring taxis should be kept inside until
a taxi arrives. I believe the premises already have a cab marshal system in place but it peeds to be
properly managed so that it causes minimal disruption to residents

Yours faithfully,

Louise Allen Licensing Officer

Yours faithfully,

Louise Allen PC150HT Licensing Officer.

#### <u>Proposed licence conditions for Beach Blanket Babylon, 19 –23 Bethnal Green</u> Road, E2

- 1. Signs are to be prominently displayed inside and outside the premises warning customers that drug use on the premises will not be tolerated, there will be random searching on entry and the police may be called if drugs are found.
- 2. To support the written search policy at the premises, a secure drugs box is to be installed at the premises. Any confiscated items that are, or are believed to be drugs, are to be placed into this box. Any such seizures are to be entered into a drug seizures log, which is to remain in close proximity to the drugs box. This log will record the following details
  - Time/ date and location of the seizure.
  - Member of staff seizing the item.
  - Name or description of the customer from whom the item was seized.
- 3. The management of the premises will contact Police at least once every calendar month, for an officer to attend the premises, empty the drugs box, and sign the drugs log accordingly.
- 4. Any customer or member of staff found using, possessing or supplying illegal drugs (of whatever quantity) on the premises is to be permanently excluded from the premises. A record of such exclusions is to be entered into the incident book. All reasonable steps must be taken to ensure all staff (including door staff) are aware of the identity of excluded persons.
- 5. No person shall be allowed to leave the premises whilst in the possession of any drinking vessel or open glass bottle, whether empty or containing any beverage. Bottle bins shall be provided at the exit doors and staff shall prevent bottles and glasses being taken from the premises
- A Premises Daily Register shall be kept at the premise. This register will be maintained and kept for a minimum of 12 months. This register should record the following;
  - Name of the person responsible for the premise on each given day.
  - All incidents in relation to the use of force by staff or Door Supervisors in the removal of persons from the premises. It shall record the time and date of the occurrence, name or brief description of the person removed, and details of the staff involved.

- Door Supervisors shall enter their full details at the commencement of work. (full name, home address and contact telephone number, SIA registration number and the time they commenced and concluded working) If the Door Supervisor was supplied by an agency, details of that agency will also be recorded including the name of the agency, the registered business address and a contact telephone number.
- 7. The premises will have door supervisors of both sexes on duty at all times when regulated entertainment is taking place. All Door Supervisors working outside the premises or whilst engaged in the dispersal of patrons at the close of business shall wear 'High Visibility Clothing'.
- 8. All staff shall be trained in dealing with persons who are incapacitated through the use of drugs or the combined effect of drugs and alcohol.
- 9. An adequate and appropriate supply of first aid equipment and materials shall be available on the premises. Notices detailing the availability of first aid equipment shall be prominently displayed and shall be protected from damage or deterioration.
- 10. All members of staff at the premises shall seek "credible photographic proof of age evidence" from any person who appears to be under the age of 18 years and who is seeking access to the premises or is seeking to purchase or consume alcohol on the premises. Such credible evidence shall be in the form of a passport or photographic driving licence.
- 11. The Licence Holder shall implement a written dispersal policy, to move customers from the premises and the immediate vicinity in such a way as to cause minimum disturbance or nuisance to neighbours. The policy shall be approved in writing by the Licensing Authority and Tower Hamlets Police.
- 12.A CCTV system shall be installed or the existing system maintained covering areas inside and outside of club. The system will incorporate a camera covering each of the entrance doors and be capable of providing an image that is regarded as 'identification standard.'
  - To obtain a clear head and shoulders image of every person entering the premises on the CCTV system, persons entering the premises should be asked to remove headwear, unless worn as part of religious observance.
  - CCTV is to comply with the Data Protection Act 1998 and is to be working and recording correctly when the club is open to the public.

- The CCTV system shall incorporate a recording facility and any recordings shall be retained and stored in a suitable and secure manner for a minimum of one calendar month. A system shall be in place to maintain the quality of the recorded image and a complete audit trail maintained. The system will comply with other essential legislation, and all signs as required will be clearly displayed. The system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity.
- The positions of all CCTV cameras shall be clearly shown on a set of plans and any alteration to the system should only be carried out after consultation with and written approval of Tower Hamlets Police and the Licensing Authority.
- A staff member from the club that is conversant with the operation
  of the CCTV system will be on the premises at all times that the
  club is open to the public. This staff member will be able to show
  police recent data or footage with the absolute minimum of delay
  when requested. This data or footage reproduction should be
  almost instantaneous.
- 13. If external promoters are to be used for running events in the premises then Police risk assessment forms (Form 696) are to be fully completed before and after the event and emailed to the relevant police units, so that artists, DJ's, MC's and promoters can be checked. The forms will be completed and returned to the required police addresses electronically at least 2 weeks prior to the event taking place. A post event form will also be completed (F696a) and returned to the required police addresses. The management should act on police advice.

# **Appendix 12**

# TOWER HAMLETS Licence / Registration

Certificate Number

12372

Beach Blanket Babylon Basement, Ground and First Floor 19 – 23 Bethnal Green Road London E1 6LA

#### Licensable Activities authorised by the licence

The sale by retail of alcohol
The provision of regulated entertainment
The provision of late night refreshment

See the attached licence for the licence conditions

Signed by

John Cruse

Team Leader Licensing

Date: 18 May 2006

(as amended 3<sup>rd</sup> October 2007)



#### Part A - Format of premises licence

Premises licence number

12372

#### Part 1 - Premises details

### Postal address of premises, or if none, ordnance survey map reference or description

Beach Blanket Babylon Basement, Ground and First Floor 19 - 23 Bethnal Green Road

Post town London

Post code

E1 6LA

Telephone number

None

Where the licence is time limited the dates

Not applicable

#### Licensable activities authorised by the licence

The sale by retail of alcohol

The provision of regulated entertainment

The provision of late night refreshment

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#### The times the licence authorises the carrying out of licensable activities

#### **Alcohol**

Sunday to Wednesday, from 10:00 hours to 01:00 hours the following day Thursday to Saturday, from 10:00 hours to 03:00 hours the following day

#### Alcohol non-standard timings

On no more that 12 occasions per calendar year, the terminal hours shall be one hour later that the standard timing show above, following 10 working days notice to the Police and licensing Authority and subject to the consent of the Police.

#### Late Night Refreshment - Indoors

Sunday to Wednesday, from 23:00 hours to 01:00 hours the following day Thursday to Saturday, from 23:00 hours to 03:00 hours the following day

Regulated Entertainment - Indoors (live music, recorded music, provision of facilities for making music, provision of facilities for dancing)
Sunday to Wednesday, from 23:00 hours to 01:00 hours the following day
Thursday to Saturday, from 23:00 hours to 03:00 hours the following day

Licensable activities from New Years Eve until the start time on New Years Day for all of the above.

#### The opening hours of the premises

- Sunday to Wednesday, from 10:00 hours to 01:30 hours the following day
- Thursday to Saturday, from 10:00 hours to 03:30 hours the following day

Where the licence authorises supplies of alcohol whether these are on and/ or off supplies

On supplies

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#### Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence

Townlink Ltd 41 Knowsley Street Bury BL9 0ST

Registered number of holder, for example company number, charity number (where applicable)

0541076

Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol

Mr Graham Rebak 3 Lyndhurst Terrace London NW3 5QA

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol

Personal Licence Number: 00307

Issuing Authority: London Borough of Camden

#### **Annex 1 - Mandatory conditions**

No supply of alcohol may be made under the premises licence-

- a) at a time where there is no designated premises supervisor in respect of the premises licence, or
- b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended

Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence

#### **Times**

#### Alcohol

- Sunday to Wednesday, from 10:00 hours to 01:00 hours the following day
- Thursday to Saturday, from 10:00 hours to 03:00 hours the following day

#### Alcohol non-standard timings

On no more that 12 occasions per calendar year, the terminal hours shall be one hour later that the standard timing show above, following 10 working days notice to the Police and licensing Authority and subject to the consent of the Police.

#### Late Night Refreshment - Indoors

- Sunday to Wednesday, from 23:00 hours to 01:00 hours the following day
- Thursday to Saturday, from 23:00 hours to 03:00 hours the following day

# Regulated Entertainment - Indoors (live music, recorded music, provision of facilities for making music, provision of facilities for dancing)

- Sunday to Wednesday, from 23:00 hours to 01:00 hours the following day
- Thursday to Saturday, from 23:00 hours to 03:00 hours the following day

Licensable activities from New Years Eve until the start time on New Years Day for all of the above.

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#### Annex 2 - Conditions consistent with the operating Schedule

- 1. CCTV to be provided in accordance with the wishes of the Metropolitan Police.
- 2. Notices will be displayed reminding patrons to leave quietly and respect the local residential amenity.
- 3. A dedicated taxi firm will be available to take patrons away from the premises quickly and quietly.
- 4. No under 16 year olds will be allowed to remain on the premises after 21:00 hours.
- 5. The external terrace is vacated by clients no later than midnight on Thursdays, Fridays and Saturdays and no later than 23:00 hours on Sunday, Monday, Tuesday, Wednesday and Thursday.
- The terrace is closely supervised at all times by management to ensure the avoidance of excessive noise likely to be audible to neighbouring residents.
- 7. Licensable activities taking place on the terrace are limited to supply of alcohol; additionally any noise from music should be controlled so as to be inaudible in neighbouring residences.
- 8. The design of any lighting system should ensure that no nuisance is caused by light intrusion into residential premises.
- 9. The art gallery space as shown on plan as submitted on 3rd August 2007 is excluded from this licence.

#### Annex 3 - Conditions attached after a hearing by the licensing authority

Not applicable

#### Annex 4 - Plans

The plans are those submitted to the licensing authority on the following date:

3rd August 2007



#### Part B - Premises licence summary

Premises licence number

12372

Premises details

#### Postal address of premises, or if none, ordnance survey map reference or description

(Beach Blanket Babylon)
Basement, Ground and First Floor
19 – 23 Bethnal Green Road

Post town London Post code

E1 6LA

Telephone number

None

Where the licence is time limited the dates

N/a

Licensable activities authorised by the licence

The sale by retail of alcohol

The provision of regulated entertainment

The provision of late night refreshment

The times the licence authorises the carrying out of licensable activities

#### Alcohol:

Sunday to Wednesday, from 10:00 hours to 01:00 hours Thursday to Saturday, from 10:00 hours to 03:00 hours

#### Alcohol non-standard timings

On no more that 12 occasions per calendar year, the terminal hours shall be one hour later that the standard timing show above, following 10 working days notice to the Police and licensing Authority and subject to the consent of the Police.

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#### Late Night Refreshment - Indoors:

Sunday to Wednesday, from 23:00 hours to 01:00 hours Thursday to Saturday, from 23:00 hours to 03:00 hours

Regulated Entertainment - Indoors (live music, recorded music, provision of facilities for making music, provision of facilities for dancing):

Sunday to Wednesday, from 23:00 hours to 01:00 hours Thursday to Saturday, from 23:00 hours to 03:00 hours

Licensable activities from New Years Eve until the start time on New Years Day for all of the above.

The opening hours of the premises

Sunday to Wednesday, from 10:00 hours to 01:30 hours Thursday to Saturday, from 10:00 hours to 03:30 hours

Name, (registered) address of holder of premises licence

Townlink Ltd 41 Knowsley Street Bury BL9 0ST

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

On supplies

Registered number of holder, for example company number, charity number (where applicable)

0541076

Name of designated premises supervisor where the premises licence authorises for the supply of alcohol

Mr Graham Rebak

State whether access to the premises by children is restricted or prohibited

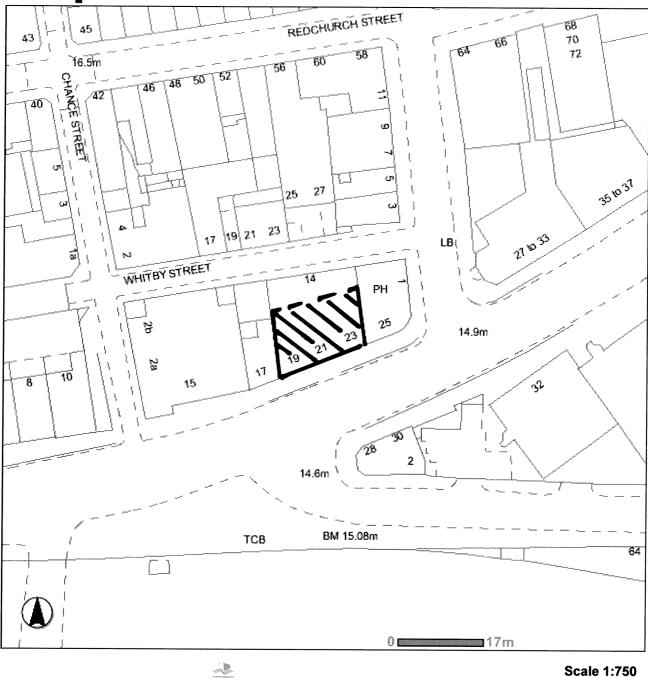
No under 16 year olds will be allowed to remain on the premises after 21:00 hours.

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# **Appendix 13**

GIS viewer - Map Page 1 of 1

# Map



Map of: Notes:

# 19-23 Bethnal Green Road

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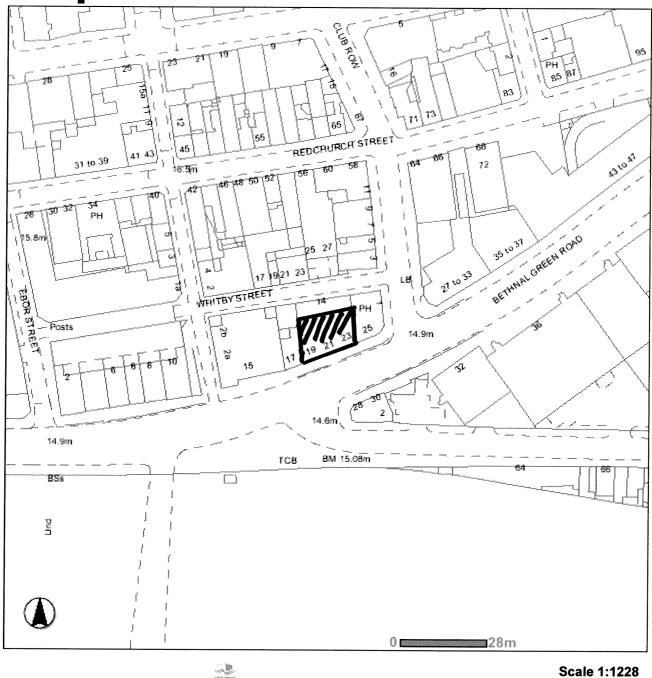
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GIS viewer - Map Page 1 of 1

## Map



Scale 1:1228

Notes:

#### 19-23 Bethnal Green Road

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Licence Number: LA100019288

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# **Appendix 14**

#### Jacqueline Randall

From:

Robert Sutherland [RDS@jgrlaw.co.uk]

Sent:

05 June 2008 19:44

To:

Jacqueline Randall

Cc:

Robert Sutherland; Marcus Lavell

Subject:

beach blanket babylon - 19 -23 Bethnal Green Road - Review

Importance:

High

Follow Up Flag: Follow up Flag Status:

Completed

Dear Ms Randall Peltier

We have been instructed for and on behalf of the licence holder Townlink Ltd to represent them in respect of the proceedings commenced by Mr Christou and Mrs Christou. We should also be obliged if you would note us on your records as dealing with this matter and send through to us all correspondence and documentation in connection with the review proceedings. We hereby make a representation in relation to the review for and on behalf of the licence holder.

We note from the application that the review concerns the licensing objective on the prevention of public nuisance and we do not accept that any incident has occurred in or around the premises or the operation of the premises is such so as to cause a public nuisance.

Noise from within the premises is controlled and does not create any nuisance. Acoustic evidence will be provided to support this.

Patrons standing outside the premises are controlled and systems are in place to ensure that a nuisance is not caused. Systems are also in place to prevent any nuisance being caused by patrons leaving the premises at night time and those being directed to awaiting cabs.

Measures are in place and are constantly under review to ensure that mini cabs from the dedicated taxi firm do not sound horns and do not allow their engines to idle for long periods of time.

Rubbish is now discarded in accordance with accepted practices in Tower Hamlets and is not discarded noisily. Staff are instructed at all times to operate in a manner which does not disturb the residents nearby.

The premises operate in line with their premises licence and it is not accepted that they have at any time or at all operated in breach of any licence condition.

Specific dates set out in the application will be referred to in subsequent evidence from the operators. Further reports will be provided covering the operation and addressing the allegations made in the application.

Such evidence will be called as is necessary to address the allegations made in the application and any subsequent allegation that may be made in due course.

Should you have any questions please do not hesitate to contact Mr Sutherland on rds@igrlaw.co.uk direct line 0207 339 7201 fax 0207 307 0202 mobile 07831 130060.

Yours Sincerely

Jeffrey Green Russell
Jeffrey Green Russell, Waverley House, 7/12 Noel Street, London W1F 8GQ.  DX: 44627 Mayfair. Member of the International Alliance of Law Firms www.ialawfirms.co.uk.
Philip Cohen Anthony Coles Robert Draper Steven Fullman Charles Gerada Susan Jarvis Michelle Moriarty Nicholas Nocton John O'Connell Franklin Price Anna Rabin Simon Rees-Howell Julian Skeens Mark Spragg Clive Whitfield-Jones
Regulated by the Solicitors Regulation Authority. Our professional rules may be accessed at <a href="https://www.sra.org.uk">www.sra.org.uk</a> . VAT registration number GB 239 7797 96. Our address for service is above.  This communication is confidential and it may contain legally privileged information and be subject to copyright. If you are not the intended recipient you must not read, print, copy or use the communication for any purpose, and you must not disclose its contents to any other person. You must notify Jeffrey Green Russell by E-Mail forthwith at the above address and then delete this communication permanently from your records. Jeffrey Green Russell uses virus checking software, and we are not aware that this communication contains any viruses. However, we cannot guarantee that no viruses are present, and we accept no liability for any damage caused by you opening this communication, or any attachments or Hyperlinks contained in it.
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#### Agenda Item 4.3

Committee:	Date:	Classification:	Report No.	Agenda Item
Licensing Sub-Committee		UNRESTRICTED		No.

Report of: Colin Perrins

**Head of Trading Standards and Environmental** 

Health (Commercial)

Originating Officer: John Cruse

**Team Leader Licensing** 

Title: Licensing Act 2003

Application to Review the Premises Licence for The Verge, 114-118 Bethnal Green Road, London E2 6DG

Ward affected: Weavers

#### 1.0 **Summary**

Name and

The Verge

Address of premises:

114-118 Bethnal Green Road

**London E2 6DG** 

Licence under review:

**Licensing Act 2003** 

Sale by retail of alcohol
 Regulated entertainment
 Late night refreshment

Representations:

Local resident

- Environmental Protection

#### 2.0 Recommendations

2.1 That the Licensing Committee considers the application for review and then adjudicates accordingly.

#### LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy supplied for register

If not supplied, name and telephone number of holder

- Guidance Issued under Section 182 of the Licensing Act 2003
- Tower Hamlets Licensing Policy
- File

John Cruse 020 7364 5024

#### 3.0 Review Explained

- 3.1 This is an application for a review of the premises licence for The Verge, 114-118 Bethnal Green Road, London E2 6DG. The review was triggered by a local resident.
- 3.2 The Licensing Act 2003 was described by the Government at the time as "light touch" but as Baroness Blackstone stated in the Lords at the time of the second reading (26 Nov 2002) "Local residents and businesses as well as expert bodies, will have the power to request that the licensing authority review existing licences where problems arise. Such a review could result in the modification of the licence, its suspension, or ultimately, revocation."
- 3.3 The Department for Sport, Culture and Media Affairs has issued guidance under Section 182 of the Licensing Act 2003 in relation to reviews and that is contained in **Appendix 1.** It is available on the Government's website, <a href="www.culture.gov.uk">www.culture.gov.uk</a>. It was substantially revised on the 28 June 2007.
- 3.4 Members are particularly asked to note the comments in relation Crime and Disorder. In particular the DCMS advice is that "The role of the licensing authority when determining such a review is not therefore to establish the guilt or innocence of any individual but to ensure that the crime prevention objective is promoted."
- 3.5 In relation to its advice on representations in its revision of the 28 June 2007 the DCMS has also advised that "there is no requirement for an interested party or responsible authority to produce a recorded history of problems at a premises to support their representations." It has also issued revised guidance about Crime and Disorder, and the pool of conditions which might be considered in relation to any identified problems. See Appendix 2.
- 3.6 Members should also note the Council's Licensing Policy in relation to Crime and Disorder, the relevant parts of which are contained in Appendix 3. The Pool Conditions in the Policy are the same as the Government's.
- 3.7 The Council's Licensing Policy in relation to Public Nuisance is contained in **Appendix 4**.
- 3.8 The DCMS has advised that in relation to reviews "It is important to recognise that the promotion of licensing objectives relies heavily on a partnership between licence holders, authorised persons, interested parties and responsible authorities in pursuit of common aims. It is therefore equally important that reviews are not used to drive a wedge between those groups in a way that would undermine the benefits of cooperation. It would be good practice for authorised persons and

- responsible authorities to give licence holders early warning of their concerns about problems identified at the premises concerned and of the need for improvement. It is expected that a failure to respond to such warnings would lead to a decision to request a review."
- 3.9 The licensing authority itself cannot trigger a review; that can only be done by a responsible authority or an interested party (local resident or business).
- 3.10 This review was triggered by a local resident. The application for the review is contained in **Appendix 5**.
- 3.11 The review is supported by Environmental Protection. Please see **Appendix 6.**.
- 3.12 An interested party or a responsible authority can trigger a review at any time, but the grounds must be relevant to the licensing objectives. The form of the application, and the advertisement of the review are the subject of regulations (The Licensing Act 2003 (Premises Licences and Club Premises Certificate) Regulations 2005). In addition, the licensing authority has to satisfy itself of certain matters in relation to the Licensing Act 2003. The team leader of licensing Mr. John Edward Cruse is the delegated officer who deals with this on behalf of the licensing authority. All the matters stated in 3.13 were considered before any representations were accepted for inclusion in this report.
- 3.13 The Licensing Act 2003 requires that the Licensing Authority satisfies itself that it should not reject the grounds for a review because:
  - The ground is not relevant to one or more of the licensing objectives
  - In the case of an application by a local resident that the application is frivolous, vexatious or repetitious.
- 3.14 The review was advertised by a blue poster, next to the premises, by the Licensing Section. This was periodically monitored by the Section to ensure it was on continuous display, and replaced as necessary. It was also advertised at Mulberry Place, 5 Clove Crescent, London E14 2BG.
- 3.15 The party that triggers the review must notify the licence holder and responsible authorities.
- 3.16 The procedure for a review can be summarised as follows:
  - A review is triggered by a responsible authority or interested party
  - Consultation is conducted for 28 full days
  - Other responsible authorities or interested parties may join in the review
  - Members conduct a hearing
  - Members make a determination

 All the parties to the review have the right of appeal to the magistrates court (i.e. the licence holder, the person who triggered the review and those who have made a representation).

#### 4.0 The Premises

- 4.1 The premises licence was issued on 21<sup>st</sup> May 2007. A copy of the current licence is contained in **Appendix 7**.
- 4.2 The premises are shown in maps contained in **Appendix 8**.

#### 5.0 Representations

- 5.1 This hearing is required by the Licensing Act 2003, because relevant representations have been made by:
  - Local resident
  - Environmental Protection
- 5.2 Only representations that relate to the following licensing objectives are relevant:
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance
  - the protection of children from harm
- 5.3 In the view of the interested party and the responsible authorities it is necessary to achieve the licensing objectives of the prevention of public nuisance and the prevention of crime and disorder.

#### 6.0 Licensing Officer Comments

- 6.1 The Governments advice in relation to reviews is contained in **Appendix**1. Members must consider all the evidence and then decide from the following alternatives:
  - Take no further action as they do not consider it proportionate to do so
  - Impose conditions (including altering existing permissions) that relate to problems which they consider have been identified and which are necessary and proportionate to ensure that the licensing objectives are met
  - Suspend the licence for a period
  - Revoke the licence completely

- 6.2 The licence should only be suspended or revoked if Members believe that alterations to the existing licence, including imposing new conditions does not have a reasonable prospect of ensuring that the licensing objectives are met.
- 6.3 Members should bear in mind that conditions may not be imposed for any purpose other than to meet the licensing objectives.
- 6.4 In all cases the Members should make their decision on the civil burden of proof that is "the balance of probability."
- 6.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.

#### 7.0 Legal Comments

7.1 The Council's legal officer will give advice at the hearing.

#### 8.0 Finance Comments

8.1 There are no financial implications in this report.

#### 9.0 Appendices

Appendix 1 Guidance issued under Section 182 by the

Department for Sport, Culture and Media Affairs

for reviews

Appendix 2 Guidance Issued by the Department for Culture

Media and Sport under Section 182 of the Licensing Act 2003 concerning Crime and

Disorder

Appendix 3 London Borough of Tower Hamlets Licensing

Policy in relation to the prevention of Crime and

Disorder

Appendix 4 London Borough of Tower Hamlets Policy in

relation to the prevention of Public Nuisance

Appendix 5 Review Application from local resident.

Appendix 6 Representation of Environmental Protection

Appendix 7 Copy of the current Premises Licence

Appendix 8 Maps and photos showing the premises and

surrounding area

## Guidance Issued by the Department for Culture Media and Sport under Section 182 of the Licensing Act 2003

### POWERS OF A LICENSING AUTHORITY ON THE DETERMINATION OF A REVIEW

- 11.15 The 2003 Act provides a range of powers for the licensing authority on determining a review that it may exercise where it considers them necessary for the promotion of the licensing objectives.
- 11.16 The licensing authority may decide that no action is necessary if it finds that the review does not require it to take any steps necessary to promote the licensing objectives. In addition, there is nothing to prevent a licensing authority issuing an informal warning to the licence holder and/or to recommend improvement within a particular period of time. It is expected that licensing authorities will regard such warnings as an important mechanism for ensuring that the licensing objectives are effectively promoted and that warnings should be issued in writing to the holder of the licence. However, where responsible authorities like the police or environmental health officers have already issued warnings requiring improvement either orally or in writing that have failed as part of their own stepped approach to concerns, licensing authorities should not merely repeat that approach.
- 11.17 Where the licensing authority considers that action under its statutory powers are necessary, it may take any of the following steps: to modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times;
  - to exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption);
  - to remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;
  - to suspend the licence for a period not exceeding three months;
  - to revoke the licence.
- 11.18 In deciding which of these powers to invoke, it is expected that licensing authorities should so far as possible seek to establish the cause or causes of the concerns which the representations identify. The remedial action taken should generally be directed at these causes and should always be no more than a necessary and proportionate response.

- 11.19 For example, licensing authorities should be alive to the possibility that the removal and replacement of the designated premises supervisor may be sufficient to remedy a problem where the cause of the identified problem directly relates to poor management decisions made by that individual.
- 11.20 Equally, it may emerge that poor management is a direct reflection of poor company practice or policy and the mere removal of the designated premises supervisor may be an inadequate response to the problems presented. Indeed, where subsequent review hearings are generated by representations, it should be rare merely to remove a succession of designated premises supervisors as this would be a clear indication of deeper problems which impact upon the licensing objectives.
- Licensing authorities should also note that modifications of conditions and exclusions of licensable activities may be imposed either permanently or for a temporary period of up to three months. Temporary changes or suspension of the licence for up to three months could impact on the business holding the licence financially and would only be expected to be pursued as a necessary means of promoting the licensing objectives. So, for instance, a licence could be suspended for a weekend as a means of deterring the holder from allowing the problems that gave rise to the review to happen again. However, it will always be important that any detrimental financial impact that may result from a licensing authority's decision is necessary and proportionate to the promotion of the licensing objectives.

#### **REVIEWS ARISING IN CONNECTION WITH CRIME**

A number of reviews may arise in connection with crime that is not 11.22 directly connected with licensable activities. For example, reviews may arise because of drugs problems at the premises or money laundering by criminal gangs or the sale of contraband or stolen goods there or the sale of firearms. Licensing authorities do not have the power to judge the criminality or otherwise of any issue. This is a matter for the courts of law. The role of the licensing authority when determining such a review is not therefore to establish the guilt or innocence of any individual but to ensure that the crime prevention objective is promoted. Reviews are part of the regulatory process introduced by the 2003 Act and they are not part of criminal law and procedure. Some reviews will arise after the conviction in the criminal courts of certain individuals but not all. In any case, it is for the licensing authority to determine whether the problems associated with the alleged crimes are taking place on the premises and affecting the promotion of the licensing objectives. Where a review follows a conviction, it would also not be for the licensing authority to attempt to go behind any finding of the courts, which should be treated as a matter of undisputed evidence before them.

- Where the licensing authority is conducting a review on the ground that the premises have been used for criminal purposes, its role is solely to determine what steps should be taken in connection with the premises licence, for the promotion of the crime prevention objective. It is important to recognise that certain criminal activity or associated problems may be taking place or have taken place despite the best efforts of the licensee and the staff working at the premises and despite full compliance with the conditions attached to the licence. In such circumstances, the licensing authority is still empowered to take any necessary steps to remedy the problems. The licensing authority's duty is to take steps with a view to the promotion of the licensing objectives in the interests of the wider community and not those of the individual holder of the premises licence.
- As explained above, it is not the role of a licensing authority to determine the guilt or innocence of individuals charged with licensing or other offences committed on licensed premises. There is therefore no reason why representations giving rise to a review of a premises licence need be delayed pending the outcome of any criminal proceedings. As stated above, at the conclusion of a review, it will be for the licensing authority to determine on the basis of the application for the review and any relevant representations made, what action needs to be taken for the promotion of the licensing objectives in respect of the licence in question, regardless of any subsequent judgment in the courts about the behaviour of individuals.
- 11.25 There is certain criminal activity that may arise in connection with licensed premises, which the Secretary of State considers should be treated particularly seriously. These are the use of the licensed premises:
  - for the sale and distribution of Class A drugs and the laundering of the proceeds of drugs crime;
  - for the sale and distribution of illegal firearms;
  - for the evasion of copyright in respect of pirated or unlicensed films and music, which does considerable damage to the industries affected; for the purchase and consumption of alcohol by minors which impacts on the health, educational attainment, employment prospects and propensity for crime of young people;
  - for prostitution or the sale of unlawful pornography;
  - by organised groups of paedophiles to groom children;
  - as the base for the organisation of criminal activity, particularly by gangs;
  - for the organisation of racist activity or the promotion of racist attacks;
  - for unlawful gaming and gambling; and
  - for the sale of smuggled tobacco and alcohol.
- 11.26 It is envisaged that licensing authorities, the police and other law enforcement agencies, which are responsible authorities, will use the

review procedures effectively to deter such activities and crime. Where reviews arise and the licensing authority determines that the crime prevention objective is being undermined through the premises being used to further crimes, it is expected that revocation of the licence – even in the first instance – should be seriously considered. We would also encourage liaison with the local Crime and Disorder Reduction Partnership.

11.27 It should be noted that it is unlawful to discriminate or to refuse service on grounds of race or by displaying racially discriminatory signs on the premises. Representations made about such activity from responsible authorities or interested parties would be relevant to the promotion of the crime prevention objective and justifiably give rise to a review.

## Guidance Issued by the Department for Culture Media and Sport under Section 182 of the Licensing Act 2003

#### **Crime and Disorder Act 1998**

- 1.28 All local authorities must fulfil their obligations under section 17 of the Crime and Disorder Act 1998 when carrying out their functions as licensing authorities under the 2003 Act.
- 1.29 Section 17 is aimed at giving the vital work of crime and disorder reduction a focus across the wide range of local services and putting it at the heart of local decision-making. It places a duty on certain key authorities, including local authorities and police and fire and rescue authorities to do all they reasonably can to prevent crime and disorder in their area.
- 1.30 The Government believes that licensing authorities should, as a matter of good practice, involve Crime and Disorder Reduction Partnerships (CDRPs) in decision-making in order to ensure that statements of licensing policy include effective strategies that take full account of crime and disorder implications.

#### **Pool Conditions**

Guidance Issued by the Department for Culture Media and Sport under Section 182 of the Licensing Act 2003

#### **Annex D**

Conditions relating to the prevention of crime and disorder It should be noted in particular that it is unlawful under the 2003 Act:

- knowingly to sell or supply or attempt to sell or supply alcohol to a person who is drunk
- knowingly to allow disorderly conduct on licensed premises
- for the holder of a premises licence or a designated premises supervisor knowingly to keep or to allow to be kept on licensed premises any goods that have been imported without payment of duty or which have otherwise been unlawfully imported
- to allow the presence of children under 16 who are not accompanied by an adult between midnight and 5am at any premises licensed for the sale of alcohol for consumption on the premises, and at any time in premises used exclusively or primarily for the sale and consumption of alcohol.

Conditions enforcing these arrangements are therefore unnecessary.

#### **CORE PRINCIPLES**

- When applicants are preparing their operating schedules or club operating schedules, responsible authorities are considering applications and licensing authorities are considering applications following the receipt of relevant representations, they should consider whether the measures set out below are necessary to promote the licensing objectives.
- Any risk assessment to identify necessary measures should consider the individual circumstances of the premises (including local knowledge) and take into account a range of factors including:
  - the nature and style of the venue;
  - the activities being conducted there;
  - the location; and
  - the anticipated clientele.

### Under no circumstances should licensing authorities regard these conditions as standard conditions to be automatically imposed in all cases.

- Any individual preparing an operating schedule or club operating schedule is at liberty to volunteer any measure, such as those below, as a step they intend to take to promote the licensing objectives. When measures are incorporated into the licence or certificate as conditions, they become enforceable under the law and any breach could give rise to prosecution.
- Licensing authorities should carefully consider conditions to ensure that they are not only necessary but realistic, practical and achievable, so that they are capable of being met. Failure to comply with any conditions attached to a licence or certificate is a criminal offence, which on conviction would be punishable by a fine of up to £20,000 or up to six months imprisonment or both. As such, it would be wholly inappropriate to impose conditions outside the control of those responsible for the running of the premises. It is also important that conditions which are imprecise or difficult to enforce should be avoided.
- 5. It should be borne in mind that club premises operate under codes of discipline to ensure the good order and behaviour of members and that conditions enforcing offences under the Act are unnecessary.

## CONDITIONS RELATING TO THE PREVENTION OF CRIME AND DISORDER

#### Text/Radio pagers

Text and radio pagers connecting premises licence holders, designated premises supervisors, managers of premises and clubs to the local police can provide for rapid response by the police to situations of disorder which may be endangering the customers and staff on the premises.

Pagers provide two-way communication, allowing licence holders, managers, designated premises supervisors and clubs to report incidents to the police, and the police to warn those operating a large number of other premises of potential trouble-makers or individuals suspected of criminal behaviour who are about in a particular area. Pager systems can also be used by licence holders, door supervisors, managers, designated premises supervisors and clubs to warn each other of the presence in an area of such people.

The Secretary of State recommends that text or radio pagers should be considered for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. These conditions may also be appropriate and necessary in other areas.

It is recommended that a condition requiring the text/radio pager links to the police should include the following requirements: the text/pager equipment is kept in working order at all times; the pager link is activated, made available to and monitored by the П designated premises supervisor or a responsible member of staff at all times that the premises are open to the public; any police instructions/directions are complied with whenever given; and all instances of crime or disorder are reported via the text/radio pager link by the designated premises supervisor or a responsible member of staff to an agreed police contact point. **Door supervisors** Conditions relating to the provision of door supervisors and security teams may be valuable in: preventing the admission and ensuring the departure from the П premises of the drunk and disorderly, without causing further disorder; keeping out individuals excluded by court bans or by the licence holder; searching and excluding those suspected of carrying illegal drugs, or П carrying offensive weapons; and maintaining orderly queuing outside venues. Where the presence of door supervisors conducting security activities is to be a condition of a licence, which means that they would have to be registered with the Security Industry Authority, conditions may also need to deal with: the number of supervisors;

the displaying of name badges;

	the carrying of proof of registration; where, and at what times, they should be stationed on the premises;
	and whether at least one female supervisor should be available (for example, if female customers are to be given body searches).
Door 2) and	supervisors also have a role to play in ensuring public safety (see Part d the prevention of public nuisance (see Part 4).
Bottle	e bans
consu	bottles may be used as weapons to inflict serious harm during incidents order. A condition can prevent sales of drinks in glass bottles for imption on the premises. This should be expressed in clear terms and le the following elements:
	no bottles containing beverages of any kind, whether open or sealed, shall be given to customers on the premises whether at the bar or by staff service away from the bar;
	no customers carrying open or sealed bottles shall be admitted to the premises at any time that the premises are open to the public (note: this needs to be carefully worded where off-sales also take place); In appropriate circumstances, the condition could include exceptions,
for exa	ample, as follows:
	but bottles containing wine may be sold for consumption with a table meal by customers who are seated in an area set aside from the main bar area for the consumption of food.

Bottle bans may also be a relevant necessary measure to promote public safety (see Part 2).

#### Plastic containers and toughened glass

Glasses containing drinks may be used as weapons and in untoughened form, can cause very serious injuries. Where necessary, consideration should therefore be given to conditions requiring the use of safer alternatives which inflict less severe injuries. Location and style of the venue and the activities carried on there are particularly important in assessing whether a condition is necessary. For example, the use of glass containers on the terraces of some outdoor sports grounds may obviously be of concern, and similar concerns may also apply to indoor sports events such as boxing matches. Similarly, the use of plastic containers or toughened glass may be a necessary condition during the televising of live sporting events, such as international football matches, when there may be high states of excitement and emotion fuelled by alcohol.

The use of plastic or paper drinks containers and toughened glass may also be relevant as measures necessary to promote public safety (see Part 2).

#### Open containers not to be taken from the premises

Drinks purchased in licensed premises or clubs may be taken from those premises for consumption elsewhere. This is lawful where premises are licensed for the sale of alcohol for consumption off the premises. However, consideration should be given to a condition preventing customers from taking alcoholic and other drinks from the premises in open containers (eg glasses and opened bottles) for example, by requiring the use of bottle bins on the premises. This may again be necessary to prevent the use of these containers as offensive weapons in surrounding streets after individuals have left the premises.

Restrictions on taking open containers from the premises may also be relevant necessary measures to prevent public nuisance (see Part 4).

#### **CCTV**

The presence of CCTV cameras can be an important means of deterring and detecting crime at and immediately outside licensed premises. Conditions should not just consider a requirement to have CCTV on the premises, but also the precise sitting of each camera, the requirement to maintain cameras in working order, and to retain recordings for an appropriate period of time.

The police should provide individuals conducting risk assessments when preparing operating schedules with advice on the use of CCTV to prevent crime.

#### Restrictions on drinking areas

It may be necessary to restrict the areas where alcoholic drinks may be consumed in premises after they have been purchased from the bar. An example would be at a sports ground where the police consider it necessary to prevent the consumption of alcohol on the terracing during particular sports events. Conditions should not only specify these areas, but indicate the circumstances in which the ban would apply and times at which it should be enforced.

Restrictions on drinking areas may also be relevant necessary measures to prevent public nuisance (see Part 4).

#### **Capacity limits**

Capacity limits are most commonly made a condition of a licence on public safety grounds (see Part 2), but should also be considered for licensed premises or clubs where overcrowding may lead to disorder and violence. If such a condition is considered necessary, door supervisors may be needed to ensure that the numbers are appropriately controlled (see above).

#### Proof of age cards

It is unlawful for children under 18 to attempt to buy alcohol just as it is unlawful to sell or supply alcohol to them. To prevent these crimes, it may be necessary for certain licensed premises to require the production of "proof of age" before sales are made. The Secretary of State strongly supports the PASS accreditation system which aims to approve and accredit various proof of age schemes that are in existence. This ensures that such schemes maintain high standards, particularly in the area of integrity and security. While conditions may refer directly to PASS accredited proof of age cards, they should also allow for the production of other proof, such as photo-driving licences, student cards and passports.

Since many adults in England and Wales do not currently carry any proof of age, the wording of any condition will require careful thought. For example, many premises have adopted the "Challenge 21" or other similar initiatives. Under the "Challenge 21" initiative those premises selling or supplying alcohol require sight of evidence of age from any person appearing to be under the age of 21 and who is attempting to buy alcohol. Making this a licensing condition would ensure that most minors – even those looking older – would need to produce appropriate proof of age before making a purchase.

Proof of age may also be relevant and necessary to protect children from harm (see Part 5).

#### **Crime prevention notices**

It may be necessary at some premises for notices to be displayed which warn customers of the prevalence of crime which may target them. Some premises may be reluctant to volunteer the display of such notices for commercial reasons. For example, in certain areas, a condition attached to a premises licence or club premises certificate might require the display of notices at the premises which warn customers about the need to be aware of pickpockets or bag snatchers, and to guard their property. Similarly, it may be necessary for notices to be displayed which advise customers not to leave bags unattended because of concerns about terrorism. Consideration could be given to a condition requiring a notice to display the name of a contact for customers if they wish to report concerns.

#### **Drinks promotions**

Licensing authorities should not attach standardised blanket conditions promoting fixed prices for alcoholic drinks to premises licences or club premises certificates in an area as this is likely to breach competition law. It is also likely to be unlawful for licensing authorities or police officers to promote voluntary arrangements of this kind as this can risk creating cartels.

However, conditions specifically designed to address irresponsible drinks promotions or discounting at individual premises may be permissible provided they are necessary for the promotion of the licensing objectives. Licensing authorities should be aware that there may often be a very fine line between responsible and irresponsible promotions. It is therefore vital that they consider these matters

objectively in the context of the licensing objectives and before pursuing any form of restrictions at all, take their own legal advice.

#### Signage

It may be necessary for the normal hours at which licensable activities are permitted to take place under the terms of the premises licence or club premises certificate to be displayed on or immediately outside the premises so that it is clear if breaches of these terms are taking place.

Similarly, it may be necessary for any restrictions on the admission of children to be displayed on or immediately outside the premises to deter those who might seek admission in breach of those conditions.

### Large capacity venues used exclusively or primarily for the "vertical" consumption of alcohol (HVVDs)

Large capacity "vertical drinking" premises, sometimes called High Volume Vertical Drinking establishments (HVVDs), are premises which have exceptionally high capacities, used primarily or exclusively for the sale and consumption of alcohol, and little or no seating for patrons.

Where necessary and appropriate, conditions can be attached to licences for these premises which require adherence to:

- a prescribed capacity;
- an appropriate ratio of tables and chairs to customers based on the capacity;
   and
- the presence of security staff holding the appropriate SIA licence or exemption (see paragraphs 10.58-10.64) to control entry for the purpose of compliance with the capacity limit.

## **Licensing Policy Adopted by the London Borough of Tower Hamlets**

- 5.1 Licensed premises, especially those offering late night/early morning entertainment, alcohol and refreshment for large numbers of people, can be a source of crime and disorder problems.
- In addition to the requirements for the Licensing Authority to promote the licensing objectives, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonable can to prevent crime and disorder in the Borough.

## London Borough of Tower Hamlets Policy in relation to the prevention of Public Nuisance

#### **Licensing Policy**

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Sections 8.1 of the Licensing Policy).

While all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (See Section 12.11).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly
- Conditions controlling the use of explosives, pyrotechnics and fireworks
- Conditions controlling the placing of refuse
- Conditions controlling noxious smells
- Conditions controlling lighting (this needs to be balanced against potential crime prevention benefits)

#### **Police Powers**

Part 8 of the Licensing Act 2003 enables a senior police officer to close down a premises for up to 24 hrs. A premises causing a nuisance resulting from noise emanating from the premises.

### Guidance Issued under Section 182 of the Licensing Act 2003

The Licensing Policy has adopted the recommended Pool of Conditions as permitted (13.20 and Annex D).

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.36) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.38).

#### Other Legislation

The Environmental Protection Act 1990, Part 111 gives Environmental Health Officers the power to deal with statutory nuisances.

The Anti-social Behaviour Act 2003, Sections 40 and 41 give Environmental Health Officers the power of closure up to 24 hours in certain circumstances.



This form should be completed and forwarded to:

London Borough of Tower Hamlets, Licensing Section, Mulberry Place (AH),PO BOX 55739,5 Clove Crescent, London E14 1BY

Application for the review of a premises licence or club premises certificate under the Licensing Act 2003

### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

I AYSSINET (A) of applicant) apply for the review of a premises licence under section 51 / appreview of a club premises certificate under section 87 of the Licensing Act of the premises described in Part 1 below (delete as applicable)	
Part 1 – Prem	ises or club premises details
Postal address	of premises or club premises, or if none, ordnance survey map reference or description

Postal address of premises or club premises, or if none, ordnance survey map reference or description

The VERGE

BETHNAL GREEN ROAD 114-118

Post town LONDON

Post code (if known) E 2 6DG

Name of premises licence holder or club holding club premises certificate (if known)	
	Make the second
Number of premises licence or club premises certificate (if known)	
	17.5
	- 2 JUN 2008
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Page	202

Part 2 - Applicant details	
I am	Please tick yes
1) an interested party (please complete (A) or (B) below)	<b></b>
a) a person living in the vicinity of the premises	×
b) a body representing persons living in the vicinity of the premises	
c) a person involved in business in the vicinity of the premises	
d) a body representing persons involved in business in the vicinity of the premises	
2) a responsible authority (please complete (C) below)	
3) a member of the club to which this application relates (please complete (A) below)	
(A) DETAILS OF INDIVIDUAL APPLICANT (fill in as applicable)	
Mr Mrs Miss Ms Other title	
Surname (for example, R	ev)
Thist names	
TRAYSSINET VINCENT	
am 18 years old or over	tick yes
address if different from premises address	0A0
Post Town LONDON Postcode	2 6DG
Daytime contact telephone number 07533230	1526
c-mail address optional)	

### This application to review relates to the following licensing objective(s)

Please tick one or more boxes

1) the prevention of crime and disorder	П
2) public safety	
2) 4)	
3) the prevention of public nuisance	NZ
4) the protection of children from harm	
	Ш

Please state the ground(s) for review (please read guidance notel) . I MOVED INTO FLAT 2, the VERGE December 2006. Below the ENTIRE FLAT WAS AN Empty unit. the Agency confirmed at the time that Northwa was opening there.

· JUNE 07 - the VERGE BAR OPENS.

· August / September 07 - I contacted MARK, co-owner of the BAR, to let them know that

the volume of music was very high and thet works from the BAR was coming through.

· Botween September and december 07, on

many occarious I complained, nack came to the plat so notice the problem. In December 07, I called the Noite pollution team from council. they noticed that the level of intoletia was not adequate

Please provide as much information as possible to support the application (please read guidance no	ote 2)
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with the wall and	
with the walls And ceicing Not being	2
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insolated AT ALL, the problem remained	1 .
- THE NOISE pollution to	
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a report and advised me to a d	)
for the to Apply h	or
hicence review.	
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coming through the whole a a	
of the son face of	
opertment (I can hear conversations)	
. The BAR closes are width to	
Am Closes every Night of I Am	١
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conducted in the Apartment I Am RENTINO	G.
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place sound proof system.	
2- The BAR closes much FARE (11 no 12.	72
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PS: E-mails and text-message-205 exchanged are

I would also like to euphosite on the fact that the VERGE BUILDING is a Residential building. It is therefore of the most surprising that a bar with a late licence and live entertainment can open without any solid Research and professional sorvey done in regards to Noise insulation, especially with the priemises situated right above.

Have you made an application for review relating to this premises	Please tick 'yes before
If yes please state the date of that application	Day Month Year
If you have made representations before relating to this were and when you made them	s premises please state what they

I have sent copies of this form and enclosures to the responsible authorities and the premises licence holder or club holding the club premises certificate, as appropriate
I understand that if I do not comply with the above requirements my application will be rejected
IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION
Part 3 – Signatures (please read guidance note 3)
Signature of applicant or applicant's solicitor or other duly authorised agent (please read guidance note 4). If signing on behalf of the applicant please state in what capacity.
Signature  Date  29/05/08  Capacity
Contact name (where not previously given) and address for correspondence associated with this application (please read guidance note 5)  SAMP as applicant address,
Post town Post code
T ost code
Telephone number (if any)
If you would prefer us to correspond with you using an e-mail address your e-mail address (optional)

#### **Notes for Guidance**

- 1. The ground(s) for review must be based on one of the licensing objectives.
- 2 Please list any additional information or details for example dates of problems which are included in the grounds for review if available.
- 3 The application form must be signed.
- 4 An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 5 This is the address which we shall use to correspond with you about this application.

#### Kathy Butler

From:
Sent:
Paul Johnson
23 June 2008 09:53
To:
Jacqueline Randall
Kathy Butler

Subject: Verge Review - amanded

Hi Jackie,

Please find amended comments and attached email correspondence regarding the Verge to which EH would like to be part of our Departments comments for the Review.

As per emails, EH will be requesting the following conditions.

No regulated entertainment

Opening hours restricted to 11pm 7 days per week till necessary works carried out re acoustic separation between commercial and residential. Only when works carried out to the satisfaction of EH and acoustic tests and report carried out by qualified person to prove that works have been carried out satisfactorily, can the premises open beyond 11pm.

Noise Limiter installed and set for inaudibility within nearest residential after necessary acoustic insulation installed

EH received complaints on 23/2/08 and 30/3/08 where on 30/3/08 EH witnessed noise disturbance within Flat above. It was determined that poor sound insulation was allowing voices and music to penetrate into above residential property and cause nuisance. No complaints since however the Officers notes stated that if this is regular occurrence, that it would constitute a statutory noise nuisance.

Email correspondence below shows that EH has attempted to deal with this matter informally and allow the Licensee to address the sound insulation issues prior to taking formal action.

Paul Johnson

Environmental Health Enforcement Officer Environmental Protection

Postal Address

Mulberry Place (AH), PO Box 55739, 5 Clove Crescent, London E14 1BY

Location Address

Anchorage House, 2 Clove Crescent, London, E14 2BE

Telephone: 020 7364 6617

Website : http://www.towerhamlets.gov.uk

----Original Message----

From: Paul Johnson

Sent: 02 April 2008 13:38

To: Mark Stewart Cc: Iain Pendrigh Subject: RE: The Verge

Dear Mark,

As I suggested within our conversation earlier in the week, my colleague and I are not going to be able to assist in identifying weak points within structure that are factors in causing noise and public nuisance to flats above. The onus lies solely with yourself and Verge owners to identify and remedy the acoustic issues by employing competent acousticians and contractors with the ability to carry out necessary works.

Our department may be able to assist in arranging access but hopefully your relationship with the affected tenant will allow you to investigate and remedy noise issue.

Please confirm further actions you will be taking to address noise issues, ie Contractor details, works planned and estimated dates for these works. Also, please

confirm in writing what proactive intermediate steps you will be taking to prevent further noise/public nuisance ie, reduction of music level and if you choose operating

As per email dated 31st March and our conversation earlier this week, please treat this matter as urgent in order to prevent further complaints being received and potential enforcement action from Environmental Health.

Finally, our department would like to be present for setting sound limiter after works

Look forward to your response.

Regards,

Paul Johnson

----Original Message----

From: Mark Stewart [mailto:sparkymark74@hotmail.com]

Sent: 01 April 2008 16:50

To: Paul Johnson Cc: Paul Smith

Subject: RE: The Verge

Hey paul

Further to our phone conversation earlier, as i said we did mount our speakers on anti vibration pads and reduced the limit on our sound system, the feedback has not been good and the problem is still very much there.

As i said we did think the weak points were the issue and did fill them (some time ago) with insulation material which it seems was not the correct material, i have spoken to my sound engineer and relayed your comments to him which he fully agrees with and has referred me to an acoustics company.

I have left a message with them to contact me asap to give us a consultation, in the meantime if your own acoustics person is available we would greatly appreciate seeing him as this issue is an absolute priority for us and the sooner delt with the better.

As you know us from when we opened i'm sure you understand our frustration with this matter as we had good faith in the Acoustic Report we carried out prior to opening,

I'm hoping that some progress can be made on this in the next few days and will keep

Many thanks

Mark Stewart

```
> Subject: FW: The Verge
> Date: Mon, 31 Mar 2008 12:46:05 +0100
> From: Paul.Johnson@towerhamlets.gov.uk
> To: sparkymark74@hotmail.com
> CC: Paul.Smith@towerhamlets.gov.uk
> Dear Mark,
> As per emails below and our conversation a couple of weeks ago, EH have received
complaints regarding noise nuisance emanating from your premises.
```

<sup>&</sup>gt; There are serious structural issues within the building which to date still has not been addressed and therefore causing nuisance to residential above. An Environmental Health Technical Officer gathered further evidence last Saturday night where airborne sound from music and customers was causing a public nuisance.

```
> As per email below and our conversation 2 weeks ago, you were going to contact me to
     update me on the progression of works there to address these acoustic problems to
     which I have not received a response.
      I recommend that you reduce your operating hours and reduce the level of music
    within your premises until you have undertaken the necessary works to not only comply
    with the Environmental Protection Act re noise nuisance, your premises License and the
    Licensing Act re public nuisance. This matter needs to be sorted out as a matter of
    urgency and failure to do so will result in Environmental Health instigating a review
    > Please contact me on the details below if you wish to discuss further and to update
    > Regards,
    > Paul Johnson
    > Environmental Health Enforcement Officer Environmental Protection
     Postal Address
     Mulberry Place (AH), PO Box 55739, 5 Clove Crescent, London E14 1BY
   > Location Address
   > Anchorage House, 2 Clove Crescent, London, E14 2BE
   > Telephone : 020 7364 6617
    Website : http://www.towerhamlets.gov.uk
   > From: Paul Johnson
   > Sent: 19 March 2008 09:48
   > To: 'Mark Stewart'
  > Subject: FW: The Verge
  > Also Mark,
  > In the interim period while you are carrying out works to above premises, please
  reduce volume of music till works have been carried out effectively.
    If EH respond to complaints over coming week and witness nuisance, our department
  will have no other option than to consider taking Enforcement action.
  > Look forward to hearing from you early next week.
   Regards,
   Paul Johnson
> Paul Jonnson
> Environmental Health Enforcement Officer Environmental Protection
 > Postal Address
 > Mulberry Place (AH), PO Box 55739, 5 Clove Crescent, London E14 1BY
 > Location Address
  Anchorage House, 2 Clove Crescent, London, E14 2BE
> Telephone : 020 7364 6617
  Website : http://www.towerhamlets.gov.uk
> From: Paul Johnson
  Sent: 18 March 2008 15:46
> To: 'Mark Stewart'
> Cc: Iain Pendrigh
> Subject: The Verge
> Dear Mark,
> As per telephone conversation today, EH has witnessed noise disturbance within one
of the flats located above your premises. Loud music and voices from patrons was
witnessed emanating from your premises.
```

```
> I understand that some insulation works have been carried out however has not fully
   > Please update me early next re the anti vibration mountings for speakers that are to
   due to be installed and to arrange EH checking sound limiter installed for
  > Thank you in advance for your cooperation.
  > Regards,
  >
  > Paul Johnson
   Environmental Health Enforcement Officer Environmental Protection
  > Postal Address
  > Mulberry Place (AH), PO Box 55739, 5 Clove Crescent, London E14 1BY
  > Location Address
  > Anchorage House, 2 Clove Crescent, London, E14 2BE
 > Telephone : 020 7364 6617
 > Website : http://www.towerhamlets.gov.uk
 > Working Together for a Better Tower Hamlets
 > Web site : http://www.towerhamlets.gov.uk
 > London Borough of Tower Hamlets E-Mail Disclaimer.
 >
> This communication and any attachments are intended for the addressee only and may
be confidential. It may contain privileged and confidential information and if you are
not the intended recipient, you must not copy, distribute or take any action in
reliance on it. If you have received this E-Mail in error please notify us as soon as
possible and delete this E-Mail and any attachments. This message has been checked for
viruses, however we cannot guarantee that this message or any attachment is virus free
or has not been intercepted or amended. The information contained in this E-Mail may
be subject to public disclosure under the Freedom of Information Act 2000. Unless the
information is legally exempt from disclosure, the Confidentiality of this E-Mail and
your reply cannot be guaranteed.
> If your request relates to a Freedom of Information enquiry, please
> resend this to foi@towerhamlets.gov.uk
 ******************************
```

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# **Appendix 7**



## **TOWER HAMLETS**

Licence / Registration

Certificate Number

11746

(The Verge)

Unit A

114 - 116 Bethnal Green Road

London

E2 6DG

Licensable Activities authorised by the licence

The sale by retail of alcohol

The provision of regulated entertainment

The provision of late night refreshment

See the attached licence for the licence conditions

Signed by

John Cruse

Team Leader, Licensing

Date: 21st May 2007



### Part A - Format of premises licence

Premises licence numbe	P	rem	ises	licence	number
------------------------	---	-----	------	---------	--------

11746

## Part 1 - Premises details

Postal address of premises, o description	r if none, ordnance survey map	reference or
a compared to		

(The Verge)

Unit A

114 - 116 Bethnal Green Road

Post town
London
Post code
E2 6DG

Telephone number

None

## Where the licence is time limited the dates

Not applicable

## Licensable activities authorised by the licence

The sale by retail of alcohol

The provision of regulated entertainment

The provision of late night refreshment

## The times the licence authorises the carrying out of licensable activities

#### **Supply of Alcohol**

Monday to Sunday, from 11.00 hours to 01.00 hours the following day

# Regulated Entertainment (Live Music, Recorded Music, Performances of Dance and Provision of Facilities for Dancing)

Monday to Sunday, from 11.00 hours to 01.00 hours the following day

#### Late Night Refreshment

Monday to Sunday, from 23.00 hours to 01.00 hours the following day

### The opening hours of the premises

Monday to Sunday, from 11.00 hours to 01.30 hours the following day

Where the licence authorises supplies of alcohol whether these are on and/ or off supplies

On supplies

#### Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence

Mr Mark Anthony Stewart and Mr Davin Veres

Flat 5

121 Bethnal Green Road

London E2 7DG

Tel: 07931 596 007 and Tel: 07961 189 716

Email: Sparkymark74@hotmail.com and Email: davinveres@hotmail.com

Mr Ali Ahsan

5 Somersby Gardens

Ilford Essex IG4 5DY

Tel: 07903 377 8767

Registered number of holder, for example company number, charity number (where applicable)

N/A

Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol

Mr Davin Veres Flat 5 121 Bethnal Green Road London

E2 7DG

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol

Personal Licence Number: 10915

**Issuing Authority: London Borough of Tower Hamlets** 

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### **Annex 1 - Mandatory conditions**

No supply of alcohol may be made under the premises licence-

- a) at a time where there is no designated premises supervisor in respect of the premises licence, or
- b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended

Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence

#### **Door supervisors**

Where a premises licence includes a condition that at specified times one or more individuals must be at the premises to carry out a security activity, such individuals must be licensed with the Security Industry Authority.

This does not apply to premises within paragraph. 8(3)(a) of Schedule 2 to the Private Security Industry Act 2001, (premises with premises licences authorising plays or films), or

in respect of premises in relation to-

any occasion mentioned in paragraph 8(3)(b) or (c) of Schedule 2 (premises being used exclusively by club with club premises certificate, under a temporary event notice authorising plays or films or under a gaming licence), or any occasion within paragraph 8(3)(d) of Schedule 2 (occasions prescribed by regulations under that Act) unless the Licence specifically states otherwise.

Security activity means an activity to which paragraph 2(1)(a) of Schedule 2 of the Private Security Industry Act 2001 of that schedule applies, and Paragraph 8(5) of Schedule 2 (interpreting of references to an occasion) applies as it applies in relation to paragraph 8 of Schedule 2 of the Private Security Industry Act

#### Times

#### Supply of Alcohol

Monday to Sunday, from 11.00 hours to 01.00 hours the following day

### Regulated Entertainment (Live Music, Recorded Music, Performances of Dance and Provision of Facilities for Dancing)

Monday to Sunday, from 11.00 hours to 01.00 hours the following day

#### Late Night Refreshment

Monday to Sunday, from 23.00 hours to 01.00 hours the following day

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# Annex 2 - Conditions consistent with the operating Schedule

#### **Police Conditions**

- 1. At least one personal licence holder shall be present whilst the premise is open for business.
- 2. A Digital CCTV system shall be installed, and thereafter maintained and operated correctly. Recordings shall be retained for 30 days and produced upon request to the police and Licensing Authority.
- 3. All Door Supervisors will be SIA Registered and will display their Identification at all times whilst on duty. It will be the responsibility of the DPS to ensure Door Supervisors have their identification displayed.
- 4. Where searching is carried out, notices should be prominently displayed explaining that:
  - Persons entering the premises will be searched
  - Agreement to search is a condition of entry
  - If persons do not consent, entry will be refused
  - Police may be called if drugs or weapons are found
- 6. The Designated Premises Supervisor (DPS) will ensure all staff are trained to use and maintain an incident book to the satisfaction of police. The incident book shall be properly maintained and it shall be produced to the police and the Licensing Authority upon request. All ejections of customers are to be contemporaneously recorded in the incident book and drawn to the attention of the DPS who shall countersign the book.
- 7. Any drug/weapon seizures will be recorded in the incident book. The following
  - Date/Time item found
  - Where found
  - Details of person finding and any witnesses
  - Description of item
  - Seal number of property bag
  - Any action taken (e.g. person detained, police called)
  - Signature of person seizing
  - Signature of DPS or Manager
  - Details of person searched (if available)
- 8. Any incidents of unlawful violence by, or on, customers of the premises (whether inside or immediately outside the premises) to be notified to police immediately.
- 9. There shall be no offers of alcoholic drinks at 2 for 1, no happy hours and no promotions by which unlimited amount of alcohol shall be sold at one price.
- 10. Any promotion involving discounting of alcoholic drinks or similar promotion shall be agreed by police prior to implementation.

- 11. The DPS shall take such reasonable steps as are necessary to ensure that intoxicating liquor purchased on the premises is not removed from the premises for consumption outside.
- 12. The maximum number of persons, including staff to be present in the licensed premises on each floor shall not exceed the number stated by the proper officer of the London Fire and Emergency Planning Authority.
- 13. Police will be made aware of any promotion event taking place at the premises. The DPS will complete a risk assessment form provided by police and will submit it the Licensing Office at Bow Road Police Station at least 14 days before the event.
- 14. Door Supervisors (when on duty) will use clickers to count customer in and out of the premises.

### **Environmental Protection Conditions**

- 1. A noise limiter or suppressor to be installed to the sound system, with levels determined by the Environmental Health Department.
- 2. Licensee (s) to enforce a no-queuing policy on Friday and Saturday night. Licensee (s) will have door supervisors in place to enforce the door policy that there will be no 'one in one out' policy which encourages queuing.
- 3. There shall be no entry after midnight, thus also discouraging queuing. Management to be checking this on a regular basis throughout the evening and will have on hand a list of other venues in the area that may be open to them.
- 4. In the event there would be a queue, licensee (s) will arrange ropes and poles to be placed that would inhibit potential guests from queuing along Bethnal green road where the entrance for the residents is located.
- 5. No regulated entertainment to be played in the venue when windows are open (daytime). This is not to say the windows will always be open during the day.
- 6. Strong door policy enforced to keep under 21 year olds; licensee (s) will adopt a 'challenge 21 policy', whereby management will be asking for ID on the door and over the bar.
- 7. Any person(s) who appear to have had too much to drink will be refused entry or to be served.
- 8. Licensee (s) will discourage male only parties from entering the premises and employ experienced and diligent bar staff to promote responsible drinking within the venue. Binge drinking will be taken seriously and licensee (s) will deter from drinks promotions and happy hours etc that encourage loutish behaviour.
- 9. Signage will be prominently displayed reminding customers to keep noise to a minimum when leaving the premises in consideration to neighbours and also giving details of the designated cab company.

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- 10. Signage will also be displayed in giving details to the nearest public transport links. Staff and management will also be on hand to verbally provide this information at key times such as when leaving and most important at closing times.
- 11. Outdoor space will be available until 9:30pm, after which time any furniture will be and safely stored, all doors/windows will be closed and customers will be asked to move indoors. No glasses or bottles to be taken outside the premises, only plastic containers.
- 12. Signage will be prominently displayed asking customers to keep noise to a minimum when leaving the premises as well as verbal reminders by management and door staff.
- 13. Signage directing customers to the safest and nearest bus, tube, train and road connections, will be readily made to customers as well as helpful and courteous staff asking if they are in need directions.
- 14. Dedicated licensed mini-cab is located directly opposite the premises management and door staff will co-ordinate with the mini-cab service to ensure suitable stewarding is provided
- 15. Information to the closest NCP parking lot will be made available by the licensee.
- 16. No deliveries before 9am and after 4pm, all suppliers to be made aware of this
- 17. DPS will be on hand to supervise all deliveries to ensure that consideration is taken into account to neighbours and other local businesses
- 18. All rubbish will be stored in a designated commercial waste area located at the back of the building which services all retail units. Rubbish will be placed in the designated bins in a courteous manner to neighbours.
- 19. An acoustic report provided and to satisfaction of Environmental Health. Items that acoustic report identifies to be dealt with. All issues that Environmental Health identifies that need addressing to be dealt with to the satisfaction of Environmental Health.

#### **Other Conditions**

- 1. CCTV in operation on entry point and fire exit
- 2. Children under 18 years old are not allowed at the premises at all times.
- 3. Challenge any person appearing under the age 21 for ID.

# Annex 3 - Conditions attached after a hearing by the licensing authority

1. That there be no sounding of horns by the dedicated cab company used when picking up patrons from the premise.

#### Annex 4 - Plans

The plans are those submitted to the licensing authority on the following date:

12 January 2007

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Part B - Premises licence summary					
Premises licence number	11746				
Premises details					
Postal address of premises, or it	if none, ordnance survey map reference or description				
( <b>The Verge)</b> Unit A 114 – 116 Bethnal Green Road					
ost town ondon	Post code E2 6DG				
elephone number					
Ione					
/here the licence is time					
nited the dates	N/a				
censable activities	The sale by sets if C. L. L. L.				
censable activities Ithorised by the licence	The sale by retail of alcohol The provision of regulated entertainment The provision of late night refreshment				

The times the licence authorises the carrying out of licensable activities

#### Supply of Alcohol

Monday to Sunday, from 11.00 hours to 01.00 hours the following day

Regulated Entertainment (Live Music, Recorded Music, Performances of Dance and Provision of **Facilities for Dancing)** 

Monday to Sunday, from 11.00 hours to 01.00 hours the following day

#### Late Night Refreshment

Monday to Sunday, from 23.00 hours to 01.00 hours the following day

The opening hours of the premises

Monday to Sunday, from 11.00 hours to 01.30 hours the following day

Name, (registered) address of holder of premises licence

Mr Mark Anthony Stewart and Mr Davin Veres

Flat 5

121 Bethnal Green Road

London

**E27DG** 

Mr Ali Ahsan

5 Somersby Gardens

Ilford

Essex

IG4 5DY

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

On supplies

Registered number of holder, for example company number, charity number (where applicable)

N/A

Name of designated premises supervisor where the premises licence authorises for the supply of alcohol

Mr Davin Veres

State whether access to the premises by children is restricted or prohibited

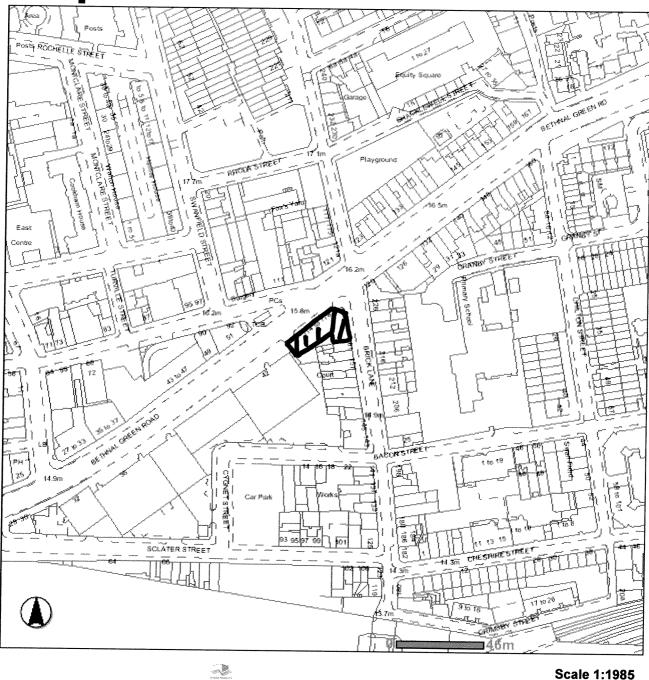
Children under 18 years old are not allowed at the premises at all times

# **Appendix 8**

GIS viewer - Map

Page 1 of 1

Map



Map of: Notes:

# 114-118 Bethnal Green Road

Produced 24 July 2008 from Ordnance Survey digital data and incorporating surveyed revision available at this date. © Crown Copyright 1998.

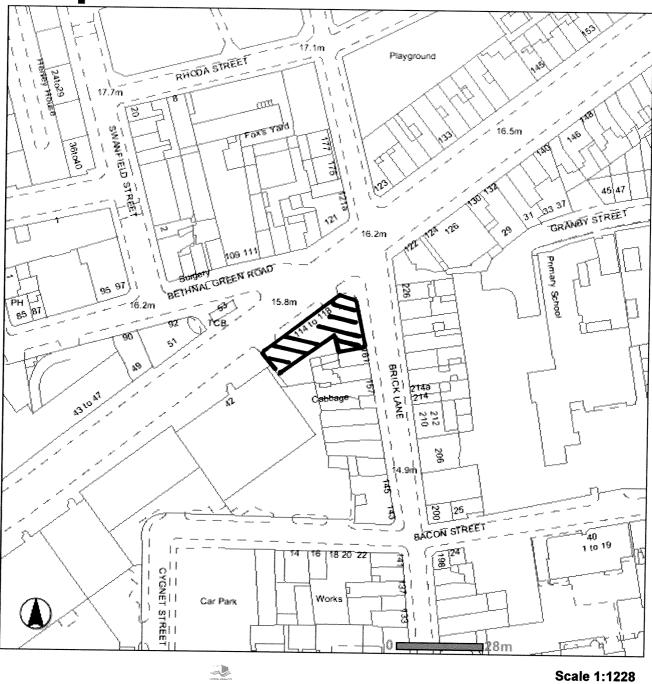
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GIS viewer - Map

Map



Map of: Notes:

# 114-118 Bethnal Green Road

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